



**SOUTH JERSEY TRANSPORTATION AUTHORITY (revised)**  
**BOARD OF COMMISSIONERS MEETING**  
**AUGUST 20, 2025**

This Board of Commissioners Monthly Meeting of the South Jersey Transportation Authority was held on August 20, 2025, with Chair Francis K. O'Connor calling the meeting to order at 9:02 a.m.

**Present**

Chair Francis K. O'Connor (in person)  
Deputy Commissioner Joseph Bertoni (teleconference)  
Commissioner John F. Amodeo (in person)  
Commissioner Zoe Baldwin (teleconference)  
Commissioner Robert T. Healey, Jr. (in person)  
Vice Chair Barbara Holcomb (in person)  
Commissioner C. Robert McDevitt (in person)  
Commissioner Christopher M. Milam (in person)  
Commissioner Joseph Ripa (teleconference)  
Commissioner Christina Fuentes, EDA Representative (teleconference)  
Jessica O'Connor Esq., Associate Counsel, GAU (teleconference)  
Nicholas Sullivan, General Counsel (in person)  
Mike Watson, Special Counsel (in person)  
Stephen F. Dougherty, SJTA Executive Director (in person)  
Susan Angulo, Chief of Staff (in person)  
Paul Heck, Chief Administrative Officer (in person)  
James G. Sullivan, Chief of Field Operations (in person)  
Kevin A. Steet, Chief Financial Officer/Treasurer (in person)  
Joseph Mahoney, Director of IT (in person)  
Shawn Costello, Board Secretary (in person)  
Caroline Roseboro, Alternate Board Secretary (in person)

**Absent:**

David Zappariello, Communications Director

**Statement of Public Notice**

The meeting of the Board of Commissioners was opened advising the Commissioners and public that notice of the meeting was duly advertised in the Press of Atlantic City, the Camden Courier Post, and with the Secretary of the State of New Jersey as to the time and date of convening. Notice had also been posted at the Farley Service Plaza, the Atlantic City International Airport, and Blackwood Offices as prescribed by law.

The following members were in attendance.

**Roll Call**

Commissioner	Present	Absent
Chairman Francis K. O'Connor	X	
Commissioner John F. Amodeo	X	
Commissioner S. Zoe Baldwin	X	
Commissioner Robert T. Healey, Jr.	X	
Vice Chair Barbara Holcomb	X	
Commissioner C. Robert McDevitt	X	
Commissioner Christopher M. Milam	X	
Commissioner Joseph Ripa	X	
Commissioner Christina Fuentes	X	

*Three (3) members of the public attended via teleconference.*

### **Approval of the Agenda**

Chair O'Connor called for a motion to approve August 20, 2025, agenda. Whereupon a motion was made by Commissioner Milam and seconded by Commissioner McDevitt approving said agenda. Chair O'Connor asked for questions on the motion. No questions were asked. A unanimous vote was taken approving and adopting the agenda. A copy of the agenda is attached hereto and made a permanent part of these official Authority minutes.

### **Approval of Meeting Minutes**

Chair O'Connor called for a motion to approve the July 16, 2025, meeting minutes. Whereupon a motion was made by Vice Chair Holcomb and seconded by Commissioner Milam approving said minutes. No questions were asked. All Commissioners in attendance voted affirmatively, approving, and adopting said minutes.

### **Executive Session**

Chair O'Connor asked if an Executive Session was needed, Counsel responded, affirmatively. Mr. Dougherty presented Resolution 2025-82 to the Chair and Commissioners for the exclusion of the public from discussions related to a litigation matter related to employment related claims and personnel matters related to the Schedule "A" associated with Resolution 2025-72. Whereupon, the motion was made by Commissioner Milam and seconded by Commissioner McDevitt approving Resolution 2025-82. A unanimous vote was taken approving the resolution, adjourning the open portion of the meeting at 9:07 a.m. Chair O'Connor asked the call operator to place the public audience on hold while the Board conducted the Executive Session.

At the close of the Executive Session, Chair O'Connor asked for a motion to return to the open portion of the meeting. Whereupon, a motion was made by Commissioner Milam and seconded by Commissioner Amodeo. The open portion of the meeting reconvened at 9:31 a.m.

The call operator opened the meeting back up to the public portion of the meeting. Chair O'Connor then requested the Secretary call the roll.

### **Roll Call**

<b>Commissioner</b>	<b>Present</b>	<b>Absent</b>
Chairman Francis K. O'Connor	X	
Commissioner John F. Amodeo	X	
Commissioner S. Zoe Baldwin	X	
Commissioner Robert T. Healey, Jr.	X	
Vice Chair Barbara Holcomb	X	
Commissioner C. Robert McDevitt	X	
Commissioner Christopher M. Milam	X	
Commissioner Joseph Ripa	X	
Commissioner Christina Fuentes	X	

### **Executive Report**

Chair O'Connor asked for the presentation of the Executive Report. Mr. Dougherty presented the August 20, 2025, Executive Report. A copy of the Executive Report is attached hereto and made a permanent part of these official Authority minutes.

### **Committee Reports**

Chair O'Connor asked Mr. Dougherty to present the Committee Reports. Mr. Dougherty reported all Committees met on July 30, 2025. During these meetings, briefings were provided on the resolutions being presented this morning as well as the briefings on Mid-Year Operating and Capital Budgets, Health Reimbursement Arrangement, American/Landline Services, and an agreement with Tatleaux Solar. Commissioners were also provided with the schedule of upcoming projects, the voucher list, the June 2025 Financial Reports and Airport statistics. This concludes the Committee Report.

## **Public Response to Agenda Items**

Chair O'Connor asked the public for comments on any of the agenda items. No comments were made.

## **Resolutions and Motions:**

Chair O'Connor asked Mr. Dougherty to present the resolutions. Mr. Dougherty advised the Commissioners he would be presenting a total of ten (10) resolutions for their consideration. Mr. Dougherty presented Resolutions 2025-72 through 2025-81. Chair O'Connor called for a motion to approve said resolutions. The motion as presented was moved by Vice Chair Holcomb and seconded by Commissioner Milam approving said resolutions. Chair O'Connor asked for questions or discussions on the motion. Chair O'Connor asked the Secretary to call the roll.

## **Roll Call**

<b>Commissioner</b>	<b>Motion</b>	<b>2<sup>nd</sup></b>	<b>Yea</b>	<b>Nay</b>	<b>Abstain</b>	<b>Recused</b>	<b>Absent</b>
Chairman Francis K. O'Connor			x				
Commissioner John F. Amodeo			x				
Commissioner Zoe Baldwin			x				
Commissioner Robert T. Healey, Jr.			x				
Commissioner Barbara Holcomb	x		x				
Commissioner C. Robert McDevitt			x				
Commissioner Christopher M. Milam		x	x				
Commissioner Joseph Ripa			x				

*Copies of Resolutions 2025-72 through 2025-81 are attached hereto and made a permanent part of these official Authority minutes.*

## **RESOLUTION 2025-72 OF THE SOUTH JERSEY TRANSPORTATION AUTHORITY AUTHORIZING CERTAIN PERSONNEL ACTIONS**

Pursuant to the Authority By-Laws, the Personnel Committee shall advise the Board on issues related to organization structure, equal employment opportunity, labor negotiations, employment practices and personnel actions affecting an individual's employment status or compensation. This resolution seeks Board approval for personnel actions as specified in the "Schedule A" attached to this resolution.

## **RESOLUTION 2025-73 OF THE SOUTH JERSEY TRANSPORTATION AUTHORITY AUTHORIZING THE AWARD OF A CONTRACT TO DELOITTE CONSULTING LLP OF PRINCETON, NEW JERSEY AND MILLIGAN PARTNERS OF DALLAS, TEXAS TO PROVIDE STRATEGIC MANAGEMENT CONSULTING SERVICES**

On June 10, 2025, and June 11, 2025, the Authority publicly advertised a Request for Proposals (RFP) for Strategic Management Consultant Services for the Authority. In response to said advertising, on July 15, 2025, five (5) proposals were received. The Consultant Selection Committee (CSC) met on July 23, 2025, to review and rank said proposals and determine if same met all the requirements of the specifications and instructions to proposers. Based on the CSC's review and ranking of the proposals, Deloitte Consulting LLP, of Princeton, New Jersey and Milligan Partners of Dallas, Texas is recommended for Strategic Management Consultant Services for the Authority. The Consulting Management Services contract is limited to a maximum dollar threshold of Six Hundred Thousand Dollars (\$600,000) per year, with individual task orders capped at Three Hundred Thousand Dollars (\$300,000).

## **RESOLUTION 2025-74 OF THE SOUTH JERSEY TRANSPORTATION AUTHORITY APPROVING THE SUBMISSION OF THE FINAL NOTICE OF ADOPTION OF THE ATLANTIC CITY EXPRESSWAY'S RULES AND REGULATIONS TO THE OFFICE OF ADMINISTRATIVE LAW AND THE PUBLISHING OF THE FINAL NOTICE OF ADOPTION IN THE NEW JERSEY REGISTER AND AUTHORITY WEBSITE**

N.J.S.A. 27:25A-7(q) of the Act authorizes the SJTA to promulgate rules and regulations necessary for the management and regulation of its affairs and the use, maintenance and operation of the transportation system. The Authority's Rules and Regulations were last amended, although subsequently adopted without amendments, in approximately 2014. The Executive Director and Chief of Staff, in consultant

with General Counsel and the Governor's Authorities Unit, reviewed the current Rules and Regulations and determined certain amendments and updates were necessary for compliance with New Jersey law and current Authority operations. Pursuant to Resolution 2025-08, the Board of Commissioners approved the Notice of Proposal for amendments to the Atlantic City Expressway's Rules and Regulations for submission to the New Jersey Office of Administrative Law for publication in the New Jersey Register and on the Authority's website. Following the publication in the New Jersey Register, the Authority had a 60-day comment period to receive comments related to the Notice of Proposal, which expired on or about July 5, 2025. The Authority, in consultation with General Counsel and the Governor's Authorities Unit, has drafted a Notice of Final Adoption of the Rules and Regulations to be submitted to the New Jersey Office of Administrative Law and published in the New Jersey Register and on the Authority's website. The Commissioners have reviewed the Notice of Final Adoption of the Rules and Regulations and determined that they are necessary, reasonable and proper for the purposes for which they are promulgated. The Authority desires to publish the Final Notice of Adoption of the Atlantic City Expressway's Rules and Regulations as attached hereto and incorporated herein as Schedule "A" and to authorize the filing of such with the Office of Administrative Law in compliance with the Administrative Procedures Act.

**RESOLUTION 2025-75 OF THE SOUTH JERSEY TRANSPORTATION AUTHORITY  
AUTHORIZING THE AWARD OF A CONTRACT TO SOUTH STATE, INC. OF BRIDGETON,  
NEW JERSEY FOR THE ATLANTIC CITY EXPRESSWAY (ACE) 2025 FALL  
RESURFACING PROGRAM**

On June 11, 2025 and June 12, 2025, the Authority publicly advertised for bids for the Atlantic City Expressway (ACE) 2025 Fall Resurfacing Program. The Atlantic City Expressway (ACE) 2025 Fall Resurfacing Program consists of furnishing all labor, equipment, and materials and performing all work required to resurface the Westbound and Eastbound Atlantic City Expressway including both shoulders. The areas to be resurfaced for the three (3) base bids are as follows:

- Base Bid 1: Westbound Atlantic City Expressway from Milepost 0.3 (McGahn Bridge) to Milepost 3.0, Eastbound Atlantic City Expressway from Milepost 2.5 to Milepost 0.3 (McGahn Bridge).
- Base Bid 2: Westbound Atlantic City Expressway from Milepost 0.3 (McGahn Bridge) to Milepost 3.0, Eastbound Atlantic City Expressway from Milepost 2.5 to Milepost 0.3 (McGahn Bridge), Westbound Interchange 2 On Ramp and Eastbound Interchange 38 Off and On Ramps
- Base Bid 3: Westbound Atlantic City Expressway from Milepost 0.3 (McGahn Bridge) to Milepost 3.0, Eastbound Atlantic City Expressway from Milepost 2.5 to Milepost 0.3 (McGahn Bridge), Westbound Interchange 2 On Ramp, Eastbound Interchange 38 Off and On Ramps and Eastbound Interchange 4 On Ram.

On July 9, 2025, two (2) bids were received, opened, and tabulated. Following a review of the bids, the Authority deemed that Base Bid 2, of which limits are indicated above, represented the best value for the Authority. South State, Inc. of Bridgeton, New Jersey, was deemed to have submitted the lowest, responsive. responsible bid for Base Bid 2. The Director of Engineering/Chief Engineer believes it to be in the best interest of the Authority and recommends entering into a contract with South State, Inc., of Bridgeton, New Jersey, for the Atlantic City Expressway (ACE) 2025 Fall Resurfacing Program, Base Bid 2, in an amount not to exceed \$5,163,524.30.

**RESOLUTION 2025-76 OF THE SOUTH JERSEY TRANSPORTATION AUTHORITY  
AUTHORIZING THE SUPPORT OF THE ATLANTIC CITY MARATHON & HALF  
MARATHON**

The Authority is interested in supporting efforts such as well-known events like the Atlantic City Marathon and Half Marathon. The Atlantic City Marathon Race Series, which is a division of the Milton & Betty Katz Jewish Community Center, has contacted the Authority with a request to utilize portions of the Atlantic City Expressway and the Atlantic City Expressway Connector Tunnel for the Atlantic City Marathon and Half Marathon on Sunday, October 19, 2025. The USA Track and Field Certified Boston Qualifying Course will begin at 8:00am at Bally's Casino in Atlantic City, through the Brigantine Connector Tunnel and continue onto Brigantine Blvd. This portion of the course requires road closures

from approximately 7:30am until 8:30am with the Atlantic City Expressway being completely clear for traffic by 8:45am. As partners with the Atlantic City Sports Commission and members of the Atlantic City Chamber of Commerce, the Race Series seeks to attract non-gaming revenue for the city and become a leader in the growing road racing industry. This event will bring 2,500 race participants, with 2,000 running this portion of the course and an additional 3,000 or more spectators to Atlantic City throughout the weekend. The Executive Director believes it is in the best interest of the Authority and the City of Atlantic City to approve the use of portions of the Atlantic City Expressway and the Atlantic City Expressway Connector Tunnel for the use of the Atlantic City Marathon and Half Marathon as requested.

**RESOLUTION 2025-77 OF THE SOUTH JERSEY TRANSPORTATION AUTHORITY AUTHORIZING AWARD OF A CONTRACT TO ROHRER ENTERPRISES, INC. DBA ROHRER BUS SALES OF DUNCANNON, PENNSYLVANIA FOR THE PURCHASE AND DELIVERY OF 2026 OR CURRENT PRODUCTION YEAR 14-PASSENGER HEAVY-DUTY BUS WITH WHEELCHAIR LIFT OR EQUAL AND/OR 20 PASSENGER HEAVY-DUTY BUS OR EQUAL**

On June 26th and June 27th, 2025, the Authority publicly advertised for bids for the Purchase and Delivery of 2026 or Current Production Year 14-Passenger Heavy-Duty Bus with Wheelchair Lift or Equal and/or Purchase and Delivery of 2026 or Current Production Year 20-Passenger Heavy-Duty Bus or Equal. On July 23rd, 2025, four (4) bids were received, opened, and tabulated. Rohrer Enterprises, Inc. dba Rohrer Bus Sales of Duncannon, Pennsylvania was deemed to be the low, responsive, responsible bidder in an amount not to exceed \$125,600.00 per unit for the 14 Passenger Heavy-Duty Bus with Wheelchair Lift or Equal and \$139,800.00 per unit for the 20 Passenger Heavy-Duty Bus or Equal. The number of units to be purchased is contingent upon fund availability. The Director of Transportation Services believes it to be in the best interest of the Authority and recommends entering into a contract with Rohrer Enterprises, Inc. dba Rohrer Bus Sales of Duncannon, Pennsylvania for the Purchase and Delivery of two (2) 2026 or Current Production Year 14-Passenger Heavy-Duty Bus with Wheelchair Lift or Equal in an amount not to exceed \$251,200.00 and one (1) 2026 or Current Production Year 20-Passenger Heavy-Duty Bus or Equal in an amount not to exceed \$139,800.00. The total cost for all three (3) units is \$391,100.00.

**RESOLUTION 2025-78 OF THE SOUTH JERSEY TRANSPORTATION AUTHORITY AUTHORIZING AWARD OF A CONTRACT TO ROHRER ENTERPRISES, INC. DBA ROHRER BUS SALES OF DUNCANNON, PENNSYLVANIA FOR THE PURCHASE AND DELIVERY OF 2026 OR CURRENT PRODUCTION YEAR 32-PASSENGER HEAVY-DUTY BUS WITH WHEELCHAIR LIFT OR EQUAL**

On June 26th and June 27th, 2025, the Authority publicly advertised for bids for the Purchase and Delivery of 2026 or Current Production Year 32-Passenger Heavy-Duty Bus with Wheelchair Lift or Equal. On July 23rd, 2025, two (2) bids were received, opened, and tabulated. Rohrer Enterprises, Inc. dba Rohrer Bus Sales of Duncannon, Pennsylvania was deemed to be the low, responsive, responsible bidder in an amount not to exceed \$219,870.00 per unit for the 32 Passenger Heavy-Duty Bus with Wheelchair Lift or Equal. The number of units to be purchased is contingent upon fund availability. The Director of Transportation Services believes it to be in the best interest of the Authority and recommends entering into a contract with Rohrer Enterprises, Inc. dba Rohrer Bus Sales of Duncannon, Pennsylvania for the Purchase and Delivery of two (2) 2026 or Current Production Year 32-Passenger Heavy-Duty Bus with Wheelchair Lift or Equal in an amount not to exceed \$439,740.00.

**RESOLUTION 2025-79 OF THE SOUTH JERSEY TRANSPORTATION AUTHORITY AUTHORIZING THE EXECUTION OF AN AGREEMENT BETWEEN THE SOUTH JERSEY TRANSPORTATION AUTHORITY AND TATLEAUX SOLAR GROUP, LLC FOR THE DEVELOPMENT OF A COMMUNITY SOLAR ELECTRICITY GENERATING FACILITY**

The Authority received an unsolicited proposal from Tatleaux Solar Group (“Developer”), whereby they would finance, design, construct and operate a 3.6 MW solar electricity generating project on the Authority’s parking lot adjacent to the Visitor’s Center. This project would provide access to surrounding communities like Atlantic City and Pleasantville access to the benefits of solar electricity

without needing to physically install solar panels on their property. It is anticipated that residents will receive 30% to 50% discounts from the Atlantic City Electric bill rate. The project is made possible due to the State of New Jersey's The Community Solar Energy Program (CSEP). CSEP provides incentives to eligible community solar facilities to enable the continued efficient and orderly development of solar electric generating sources throughout New Jersey. This project will also provide four (4) fast charging stations for electric vehicles on the property. The general terms are as follows:

- 30-year lease
- Annual payments of \$50,000 to the Authority subject to a 3% annual escalator clause
- One-time \$600,000 grant payment to the Authority upon receiving Permission to Operate
- Installation and operation of four (4) fast charging electric vehicle stations.

#### **RESOLUTION 2025-80 OF THE SOUTH JERSEY TRANSPORTATION AUTHORITY AUTHORIZING AN AGREEMENT WITH THE NEW JERSEY TRANSIT FOR THE PROVISION OF TRANSPORTATION SERVICES FOR A PILOT PROGRAM WITHIN ATLANTIC COUNTY AND CUMBERLAND COUNTY**

NJ Transit has requested the Authority to submit an application budget request form, and operations plan for a one-year pilot program. This service will connect the Vineland Transportation Center with the Atlantic City Bus Terminal to supplement public transportation for casino workers. The Authority will operate one (1) bus for one (1) year (365 days) and include two trips in each direction daily (a total of four trips), with no intermediate stops. The proposed pilot schedule departs Vineland Transportation Center at 5:30 AM and 1:30 PM and departs Atlantic City Bus Terminal at 7:45 AM and 3:45 PM. The Authority submitted a budget, not to exceed \$255,500.00, and will be reimbursed monthly for operational expenses. The term of this agreement will be for one (1) year, starting on or about October 1, 2025, through September 30, 2026. The Director of Transportation Services believes it to be in the best interest of the Authority and the public within its jurisdiction to execute an agreement with NJ Transit to perform the above-mentioned transportation services.

#### **RESOLUTION 2025-81 OF THE SOUTH JERSEY TRANSPORTATION AUTHORITY AUTHORIZING THE SETTLEMENT OF EMPLOYMENT-RELATED CLAIMS**

On or about, November 9, 2023, counsel for Plaintiff filed a Complaint against the Authority in the United States District Court, District of New Jersey, which was captioned as Charlotte Woods v. South Jersey Transportation Authority, under Docket No. 1:23-cv-22264, which asserted claims in connection with Plaintiff's employment with the Authority for alleged economic and compensatory damages, punitive damages, emotional distress damages, attorneys' fees, costs and expenses ("Litigation"); On August 6, 2025, the Parties participated in a good faith settlement conference before the Hon. Ann Marie Donio, U.S.M.J., during which they reached an agreement as to the essential terms of a settlement of the Litigation and have negotiated terms of settlement set forth in a document entitled "Settlement Agreement and Release" ("Settlement Agreement"). Pursuant to the Settlement Agreement, Plaintiff has agreed to dismiss her claims against the Authority and has further agreed to release the Authority from any and all claims she has or may have against them through the date of the Settlement Agreement. The terms of the Settlement Agreement provide that the Authority will make a payment to the Plaintiff in the amount of \$37,500 in exchange for, inter alia, the aforementioned dismissal of the Litigation and the releases. The settlement of this matter is not an admission of liability in any manner by the Authority.

#### **Petitions or Communications, Unfinished Business and New Business**

Chair O'Connor asked if there were any petitions or communications, unfinished or new business. Mr. Dougherty responded, all petitions and communications were mailed prior to the meeting. There was no new business to discuss.

#### **General Comment**

Chair O'Connor asked the public for any general comments. Two comments by the public were made. David Wildstein, from NJ Globe, had a question for the Chair regarding the recently unsealed indictment of Commissioner Milam. Mr. Wildstein asked the Chair whether the Authority has ever withheld payments to T&M Associates and were there any adjustments made to T&M invoices. Chair O'Connor stated an answer would be provided in writing from the South Jersey Transportation Authority. Mr.

Wildstein also asked how the Chair is navigating the possible conflicts of interest within state agencies. The Chair stated an answer will be provided within 24/48 hours.

Anna Leone expressed concern over insufficient Access Link services in the Westwood area and the lack of notice to the public regarding route and fair changes. She suggested the addition of short-term rides where the rider can complete errands without significant wait times for a return bus. Lastly, she suggested navigational and system upgrades that would reflect up-to-date information.

### **Adjournment**

There being no further business, Chair O'Connor announced the next meeting will be held on Wednesday, September 17, 2025, at 9:00 a.m.

Chair O'Connor called for a motion to adjourn the meeting. Whereupon the motion was made by Commissioner Healey and seconded by Commissioner McDevitt to adjourn the meeting. A unanimous voice vote was taken adjourning the meeting at 9:49 a.m.

Submitted by: ~~Shawn Costello~~

---

Shawn Costello, Board Secretary

**Note: An Executive Session was held during this meeting.**