

**Financial Statements** 

For the year ended December 31, 2010

(With Independent Auditors' Report thereon)

# Financial Statements For the year ended December 31, 2010

# (With Independent Auditors' Report thereon)

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# INDEPENDENT AUDITORS' REPORT

Board of Fire Commissioners Fire District No. 3 of the Township of Old Bridge:

We have audited the accompanying financial statements of the governmental activities of each major fund, of Fire District No. 3 of the Township of Old Bridge, County of Middlesex, State of New Jersey, as of and for the year ended December 31, 2010, which collectively comprise the District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of Fire District No. 3 of the Township of Old Bridge's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Governmental Auditing Standards*, issued by the Comptroller General of the United States, the New Jersey Department of Treasury, Office of Management and Budget and in compliance with audit requirements as prescribed by the Division of Local Government Services, Department of Community of Affairs, State of New Jersey. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates are made by management, as well as evaluation the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the governmental activities of each major fund of Fire District No. 3 of the Township of Old Bridge, County of Middlesex, State of New Jersey, as of December 31, 2010, and the respective changes in financial position, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with Government Auditing Standards, we have also issued our report dated March 23, 2011, on our consideration of the Fire District No. 3 of the Township of Old Bridge, County of Middlesex, State of New Jersey's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison schedule on pages 5 through 11 and 35 through 36 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required

supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Fire District No. 3 of the Township of Old Bridge financial statements as a whole. The combining and individual nonmajor fund financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole.

HOLMAN & FRENIA, P.C. Certified Public Accountants

March 23, 2011 Toms River, New Jersey



# REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Fire Commissioners Fire District No. 3 of the Township of Old Bridge:

We have audited the financial statements of Fire District No. 3 of the Township of Old Bridge, County of Middlesex, State of New Jersey, as of and for the year ended December 31, 2010, which collectively comprise the Fire District No. 3 of the Township of Old Bridge's basic financial statements and have issued our report thereon dated March 23, 2011. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States, and audit requirements as prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey.

# Internal Control Over Financial Reporting

In planning and performing our audit, we considered Fire District No. 3 of the Township of Old Bridge's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Fire District No. 3 of the Township of Old Bridge's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of Fire District No. 3 of the Township of Old Bridge's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. However, as discussed in the comments and recommendation section, we identified deficiencies in internal control over financial reporting that we consider to be material weaknesses, as items 2010-01 and 2010-05. We identified certain deficiencies in internal control that we consider to be significant deficiencies, as items 2010-02, 2010-03 and 2010-04.

# Compliance and Other Matters

As part of obtaining reasonable assurance about whether Fire District No. 3 of the Township of Old Bridge's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under Government Auditing Standards and audit requirements as prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey and described in the comments and recommendation section of this report as items 2010-02, 2010-03 and 2010-04. MEDFORD OFFICE

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This report is intended solely for the information of Fire District No. 3 of the Township of Old Bridge's management and respective state agencies and is not intended to be and should not be used by anyone other than these specified parties.

HELMAN & FRENIA, P.C. HOLMAN & FRENIA, P.C.

Certified Public Accountants

March 23, 2011 Toms River, New Jersey

# TOWNSHIP OF OLD BRIDGE FIRE DISTRICT NO. 3 MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2010 UNAUDITED

The discussion and analysis of Township of Old Bridge Fire District No. 3's financial performance provides an overall review of the District's financial activities for the year ended December 31, 2010. The intent of this discussion and analysis is to look at the District's financial performance as a whole; readers should also review the basic financial statements and notes to enhance their understanding of the District's financial performance.

The Management's Discussion and Analysis (MD&A) is an element of Required Supplementary Information specified in the Governmental Accounting Standards Board's (GASB) Statement No. 34 – Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments issued in June 1999.

### Financial Highlights

Key financial highlights for 2010 are as follows:

In total, net assets increased \$402,933 from 2009.

General revenues accounted for \$1,452,092 or 88.81 percent of all revenues. Program specific revenues in the form of charges for services and operating grants and contributions accounted for \$182,959 or 11.19 percent of total revenues of \$1,635,051.

Total assets of governmental activities increased by \$336,429 as cash and cash equivalents increased by \$409,128, prepaid expenses increased \$10,418; grant receivable decreased \$2,878, net capital assets decreased by \$80,239.

The District had \$1,232,118 in expenses; only \$182,959 of these expenses were offset by program specific charges for services, grants or contributions. General revenues (primarily taxes) of \$1,452,092 and fund balance were adequate to provide for these programs.

Among governmental funds, the General Fund had \$1,290,873 in revenues and \$1,126,367 in expenditures. The General Fund's fund balance increased \$164,506 over 2009.

### Using this Report

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand Township of Old Bridge Fire District No. 3 as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

This annual report consists of three parts—management's discussion and analysis (this section), the basic financial statements, and required supplementary information. The basic financial statements include two kinds of statements that present different views of the District:

# District-Wide Financial Statements (Statement of Net Assets and Statement of Activities)

These statements provide both short-term and long-term information about the District's overall financial status.

# **Fund Financial Statements**

Fund financial statements focus on individual parts of the District, reporting the District's operations in more detail than the district-wide statements.

- The governmental funds statements tell how basic services were financed in the short term as well as what remains for future spending.
- Fiduciary funds statements provide information about the financial relationships in which the District acts solely as a trustee or agent for the benefit of others.

The financial statements also include notes that explain some of the information in the statements and provide more detailed data. The statements are followed by a section of required supplementary information that further explains and supports the financial statements with a comparison of the District's budget for the year.

Figure A-1
Major Features of District-Wide and Fund Financial Statements

	District-wide Statements	Fund Financial Statements Governmental Funds	Fiduciary Funds
Scope	Entire district (except fiduciary funds)	The activities of the district that are not proprietary or fiduciary	
Required financial statements	Statement of net assets     Statement of activities	Balance sheet     Statement of revenues, expenditures, and changes in fund balances	•Statement of fiduciary net assets •Statement of changes in fiduciary net assets
Accounting basis and measurement focus	Accrual accounting and economic resources focus	Modified accrual accounting and current financial resources focus	Accrual accounting and economic resources
Type of assets/liability Information	All assets and liabilities, both financial and capital, short-term and long-term	Generally assets expected to be used up and liabilities that come due during the year or soon thereafter, no capital assets or long-term liabilities included	All assets and liabilities, both short-term, and long-term. The District's funds do not currently contain capital assets, although they can
Type of inflow/outflow information	All revenues and expenses during year, regardless of when cash is received or paid	Revenues for which cash is received during or soon after the end of the year, expenditures when goods or services have been received and the related liability is due and payable	All additions and deductions, during the year, regardless of when cash is received or paid

Figure A-1 summarizes the major features of the District's financial statements, including the portion of the District's activities they cover and the types of information they contain. The remainder of this overview section of management's discussion and analysis highlights the structure and contents of each of the statements.

The Statement of Net Assets and Statement of Activities provide information about the activities of the whole District, presenting both an aggregate view of the District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. In the case of Township of Old Bridge Fire District No. 3, the General Fund is by far the most significant fund.

# Reporting the District as a Whole Statement of Net Assets and the Statement of Activities

While this document contains the large number of funds used by the District to provide programs and activities, the view of the District, as a whole looks at all financial transactions and asks the question, "How did we do financially during 2010?" The Statement of Net Assets and the Statement of Activities answer this question. These statements include all assets and liabilities using the accrual basis of accounting similar to the accounting used by most private-sector businesses. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the District's net assets and changes in those assets. This change in net assets is important because it tells the reader that, for the District as a whole, the financial position of the District has improved or diminished. The causes of this change may be the result of many factors, some financial and some not. Non-financial factors include the District's property tax base, current laws in New Jersey restricting revenue growth, facility condition, required programs and other factors.

## Reporting the District's Most Significant Funds Fund Financial Statements

Fund financial reports provide detailed information about the District's funds. The District uses many funds to account for a multitude of financial transaction. The District's governmental funds are the General Fund and Capital Projects Fund.

#### **Governmental Funds**

The District's activities are reported in governmental funds, which focus on how money flows in and out of those funds and the balances left at year-end available for spending in the future years. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the District's general government operations and the basic services it provides. Governmental fund information helps the reader determine whether there are more or fewer financial resources that can be spent in the near future to finance programs. The relationship (or differences) between governmental activities (reported in the Statement of Net Assets and the Statement of Activities) and governmental funds is reconciled in the financial statements.

# Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the District-wide and fund financial statements.

### The District as a Whole

Recall that the Statement of Net Assets provides the perspective of the District as a whole. Net assets may serve over time as a useful indicator of a government's financial position. The District's financial position is the product of several financial transactions including the net results of activities, the acquisition and payment of debt, the acquisition and disposal of capital assets, and the depreciation of capital assets.

Table A-1 Summary of Net Assets

	Governmen	ntal Activities	Percentage Change
	2010	2009	2009-2010
Current and Other Assets	\$ 2,398,316	\$ 1,981,648	21.03%
Capital Assets	1,836,051	1,916,290	(4.19)%
Total Assets	\$ 4,234,367	\$ 3,897,938	8.63%
Long-Term Liabilities	\$ 82,644	\$ 159,839	(48.30)%
Other Liabilities	103,054	92,363	11.57%
Total Liabilities	\$ 185,698	\$ 252,202	(26.37)%
Net Assets: Invested in capital assets, net of related debt Restricted Unrestricted	\$ 1,678,227 1,359,916 1,010,526	\$ 1,684,526 939,157 1,022,053	(0.37)% 44.80% (1.13)%
Total Net Assets	\$ 4,048,669	\$ 3,645,736	11.05%

Table A-2 Summary of Changes in Net Assets

	Governme	Governmental Activities				
	2010	2009	Change 2009-2010			
REVENUES:						
Program Revenues:						
Charges for Services	\$ 182,959	\$ 175,572	4.710/			
General Revenues:	102,55.	7 1/3,3/2	4.21%			
Property Taxes	1,427,624	1,431,500	(0.27)%			
State Formula Aid	9,483		(23.28)%			
Other	14,985		(26.54)%			
Total Revenues	\$ 1,635,051	\$ 1,639,831	(0.29)%			
EXPENSES:						
Administration	\$ 198,174	\$ 192,105				
Cost of Operations and Maintenance	742,381		3.16%			
Operating Appropriations Offset with Revenues	192,393		(9.16)% (9.78)%			
Interest	6,972	The second secon	(31.89)%			
Length of Services Award Program	92,198		(7.17)%			
Total Expenses	\$ 1,232,118		(7.51)%			
increase (Decrease) in Net Assets	\$ 402,933		30.94%			

#### **Governmental Activities**

The unique nature of property taxes in New Jersey creates the legal requirements to annually seek voter approval for the District operations. Property taxes made up 87.31% of revenues for governmental activities for Township of Old Bridge Fire District No. 3 for 2010. The District's total revenues were \$1,635,051 for the year ended December 31, 2010. Charges for services accounted for 11.19% of revenue, state aid accounted for another 0.58% of revenue, other miscellaneous revenue accounted for the remaining .91%.

The Statement of Activities shows the cost of program services and the charges for services and grants offsetting those services. Table 3 shows the total cost of services and the net cost of services. The net cost shows the financial burden that was placed on the District's taxpayers by each of these functions.

Table A-3 Cost of Services vs Net Cost of Services

Administration  Cost of Operations and Maintenance  Operating Appropriations Offset	Total Cost of Services 2010	Net Cost of Services 2010	Total Cost of Services 2009	Net Cost of Services 2009	
	\$ 198,174 742,381	\$ 198,174 559,422	\$ 192,105 817,204	\$ 192,105 641,632	
with Revenues interest ength of Service Awards Program	192,393 6,972 92,198	192,393 6,972 92,198	213,250 10,237 99,315	213,250 10,237 99,315	
Total Expenses	\$ 1,232,118	\$ 1,049,159	\$ 1,332,111	\$ 1,156,539	

Administration includes expenses associated with administrative and financial supervision of the District.

Cost of Operations and Maintenance involve keeping equipment in an effective working condition.

### The District's Funds

All governmental funds (i.e., general fund, capital projects fund and debt service fund presented in the fund-based statements) are accounted for using the modified accrual basis of accounting. Total revenues amounted to \$1,635,051 and expenditures were \$1,239,491. The change in fund balance for the year in the general fund was an increase of \$164,506 and an increase of \$231,054 in the capital projects fund.

As demonstrated by the various statements and schedules included in the financial section of this report, the District continues to meet its responsibility for sound financial management. The following schedules present a summary of the revenues of the General Fund for the year ended December 31, 2010, and the amount of increases and decreases in relation to prior year revenues.

Table A-4 Summary of Revenues-General Fund

Revenues:	2010	2009	Increase (Decrease) from 2009	Percent of Increase (Decrease)	
Local Sources: Miscellaneous Revenue Revenues Offset with Appropriations Amount to be Raised by Taxation State Sources	\$ 14,985 182,959 1,083,446 9,483	\$ 20,398 175,572 1,122,322 12,361	\$ (5,413) 7,387 (38,876) (2,878)	(26.54)% 4.21% (3.46)%	
Total	\$ 1,290,873	\$ 1,330,653	\$ (39,780)	(23.28)%	

The following schedule presents a summary of General Fund expenditures for the year ended December 31, 2010 and the increases and decreases in relation to prior year amounts.

Table A-5 Summary of Expenditures-General Fund

Expenditures:	2010		2009		Increase (Decrease) from 2009		Percent of Increase (Decrease)	
Administration Cost of Operations and Maintenance Operating Appropriations Offset Revenues Length of Service Award Program	\$	198,162 643,614 192,393 92,198	\$	197,936 645,126 213,250 99,315	\$	226 (1,512) (20,857) (7,117)	0.11% (0.23)% (9.78)% (7.17)%	
- Total	\$	1,126,367	\$	1,155,627	\$	(29,260)	-2.53%	

### Capital Assets

At the end of the year 2010, the District had \$3,991,075 invested in buildings, furniture and equipment, and vehicles. Table 6 shows 2010 balances compared to 2009.

Table A-6 Summary of Capital Assets (Net of Depreciation)

	Governmen	Increase (Decrease)	Percent of	
Buildings and Building Improvements Vehicles Equipment	2010	2009	from 2009	Increase (Decrease) 1.56% (9.22)% 1034.47%
	\$ 352,737 1,419,239 64,075	\$ 347,320 1,563,322 5,648	\$ 5,417 (144,083) 58,427	
Total	\$ 1,836,051	\$ 1,916,290	\$ (80,239)	(4.19)%

#### For the Future

The Township of Old Bridge Fire District No. 3 is in good financial condition presently. The District is proud of its community support.

In conclusion, the Township of Old Bridge Fire District No. 3 has committed itself to financial excellence for many years. In addition, the District's system for financial planning, budgeting, and internal financial controls are well regarded. The District plans to continue its sound fiscal management to meet the challenge of the future.

# Contacting the District's Financial Management

This financial report is designed to provide our citizens, taxpayers, investors, and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need additional information, contact the Treasurer, at the Township of Old Bridge Fire District No. 3, 913 Englishtown Road, Old Bridge, NJ 08857.

Concluded

### Statement of Net Assets December 31, 2010

(With comparative totals for December 31, 2009)

		Governmen	tal Activities			
		SALAUSTEI		orandum Only)		
Assets:		<u>2010</u>		2009		
Current assets:						
Cash	\$	2,327,204	\$	1.010.00		
Prepaid expenses	Ψ.	61,629	2	1,918,076		
Grant receivable		9,483		51,211 12,361		
Total current assets		2,398,316		1,981,648		
Fixed assets (net of depreciation)						
Total assets		1,836,051	_	1,916,290		
Total assets		4,234,367		3,897,938		
Liabilities:						
Current liabilities:						
Accounts payable		16,566				
Payroll deductions payable		2,032		5,704		
Interfund payable		2,032		2,207		
Accrued interest on capital lease		6,970		276		
Capital lease payable		77,207		10,236		
		77,207	_	73,940		
Total current liabilities		103,054		92,363		
Non-current liabilities:						
Compensated absences		2.027				
Capital lease payable		2,027 80,617		2,015		
Total non-current liabilities				157,824		
Total liabilities		82,644		159,839		
rotal habilities		185,698		252,202		
Net assets:						
Investments in capital assets		1,678,227		1.504.505		
Restricted net assets:		1,078,227		1,684,526		
Encumbrances		421,319		20 710		
Capital		838,597		20,719		
Designated for subsequent year's expenditures		100,000		818,438		
Unreserved		1,010,526		100,000 1,022,053		
Total net assets	\$	4,048,669	\$			
		1,0.10,000	Ψ	3,645,736		

#### Statement of Activities

# For the year ended December 31, 2010 (With comparative totals for the year ended December 31, 2009)

Government activities:	Expenses			harges for Services		Government 2010	ntal Activities (Memorandum Only) 2009	
Operation appropriations: Administration Costs of operations and maintenance Operating appropriations offset with revenues Interest Length of service award contribution	\$	198,174 742,381 192,393 6,972 92,198	\$	182,959	S	198,174 559,422 192,393 6,972 92,198	S	192,105 641,632 213,250 10,237 99,315
Total government activities		1,232,118		182,959		1,049,159		1,156,539
General revenues: Miscellaneous revenue Operating grant revenues Amount raised by taxation Total general revenues						14,985 9,483 1,427,624		20,398 12,361 1,431,500
					_	1,452,092		1,464,259
Excess of revenues over expenditures						402,933		307,720
Net assets, January 1						3,645,736		3,338,016
Net assets, December 31					s	4,048,669	\$	3,645,736

# Governmental Funds

#### Balance Sheet

December 31, 2010

(With comparative totals for December 31, 2009)

		28.73.0		(Memorar	Totals (Memorandum Only)			
Assets:	General Fund	Capital Projects Fund	Debt Service Fund	December 31, 2010	December 31, 2009			
Current assets: Cash Grant receivable	\$ 887,712 9,483	\$ 1,439,492	S .	\$ 2,327,204	\$ 1,918,076			
Interfund receivable	195,000			9,483 195,000	12,361 11,714			
Total assets	1,092,195	1,439,492		2,531,687	1,942,151			
Liabilities, equity and other credits: Accounts payable Payroll deductions payable Interfund payable	16,566 2,032 279	3.		16,566 2,032	5,704 2,207			
Total liabilities	18,877	195,000		195,279	11,990			
Fund balances: Reserved:	10,077	195,000		213,877	19,901			
For encumbrances For subsequent year's expenditures	15,424 244,498	405,895		421,319 244,498	20,719 295,000			
Total reserved	259,922	405,895		665,817	315,719			
Unreserved	813,396	838,597		1,651,993				
Total fund balance	1,073,318	1,244,492		2,317,810	1,606,531			
Total liabilities and fund balance	\$ 1,092,195	\$ 1,439,492	\$ -		1,922,250			
Amounts reported for governmental activities in the statement of net assets (A-1) are different because:								
Prepaid insurance is reported in governmental funds as expenditures. However, in the statement of net assets, the cost of those assets is expensed over the term of the policy as insurance expense.								
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds. The cost of the assets is \$3,991,075 and the accumulated depreciation is \$2,155,024.				61,629	51,211			
Accrued interest not recorded in current financial statements.				1,836,051	1,916,290			
Long-term liabilities, including bonds payable, are not due and payable in the current period and are therefore not reported as the little period and are				(6,970)	(10,236)			
therefore not reported as liabilities in the funds.				(159,851)	(233,779)			
				\$ 4,048,669	\$ 3,645,736			

645,126

# FIRE DISTRICT NO. 3 OF THE TOWNSHIP OF OLD BRIDGE

**Governmental Funds** 

Statement of Revenues, Expenditures and Changes in Fund Balance For the year ended December 31, 2010

(With comparative totals for the year ended December 31, 2009)

		Capital			- No. 2011	Totals (Memorandum Only)			
Revenues: Miscellaneous anticipated revenue:	Ger	ieral Fund		ets Fund	Oebt ce Fund	De	cember 31, 2010		December 31, 2009
Investment income Other revenue	\$	14,269 716	S	*	\$ 5	S	14,269	\$	17,895
Total miscellaneous revenues		14,985					716		2,503
Operating grant revenues: Supplemental fire service act		9,483					14,985		20,398
Total operating grant revenue		9,483			-		9,483		12,361
		2,403		-	 -		9,483		12,361
Miscellaneous revenues offset with appropriations: Uniform fire safety act revenues: Annual registration fee		26.440							
Penalties and fines		26,449 22,275			*		26,449		23,209
Other revenues		134,235			*		22,275		18,156
Total uniform fire safety act revenues		182,959			 		134,235		134,207
		182,959		-	 -		182,959		175,572
Total miscellaneous revenues offset with appropriations		182,959					182,959		
Total revenues		207,427							175,572
Amount raised by taxation to support district budget		1,083,446		260,000	84,178		207,427		208,331
Total anticipated revenues		1,290,873		260,000	 84,178		1,427,624		1,431,500
Expenditures: Operating appropriations: Administration: Salaries and wages Fringe benefits Other expenditures: Professional fees Elections Utilities Office supplies		79,729 49,773 31,999 236 9,236 27,189					79,729 49,773 31,999 236 9,236 27,189		73,815 48,645 26,023 4,069 16,909
Total administration		198,162						_	28,475
Cost of operations and maintenance: Other expenditures: Rental charges							198,162		197,936
Insurance		119,155		*	-		119,155		119,156
Advertising		89,504		4			89,504		116,811
Training and education		5,422 16,025					5,422		961
Uniforms		7,687		-			16,025		16,736
Maintenance and repairs		132,633			-		7,687		13,158
Fire protection services		167,138			*		132,633		140,510
Other non-bondable assets		106,050		2	-		167,138		167,138
Total cost of operations and maintenance		643,614			<u> </u>		106,050		70,656

Governmental Funds

Statement of Revenues, Expenditures and Changes in Fund Balance For the year ended December 31, 2010

(With comparative totals for the year ended December 31, 2009)

							Totals (Memorandum Only)			
				Capital	19.16		(Memor	andum	Only)	
Operating appropriations offset with revenues:	<u>C</u>	General Fund	P	rojects Fund	Debt Service Fun	d	December 31, 2010		December 31, 2009	
Salaries and wages Fringe benefits Other expenditures		95,332 73,105 23,956				0	95,332 73,105		117,808 68,780	
Total operating appropriations offset with revenues		192,393		-			23,956		26,662	
Length of service award program	_	92,198		-			92,198		213,250 99,315	
Total operating appropriations		1,126,367	_				1,126,367		1,155,627	
Capital expenditures: Vehicles				28.946			28.946			
Total capital expenditures				28,946			28,946	_	33,260 33,260	
Debt service for capital appropriations: Capital leases Interest on capital leases		-			73,94 10.23		73,940		70,813	
Total debt service for capital appropriations		-			84,17		10,238 84,178	_	13,365 84,178	
Total governmental expenditures		1,126,367		28,946	84,17		1,239,491		1,273,065	
Excess of revenues over expenditures		164,506		231,054			395,560		366,766	
Fund balance, January 1	_	908,812		1,013,438	+		1,922,250		1,589,106	
Fund balance, December 31	\$	1,073,318	\$	1,244,492	\$ -	\$	2,317,810	\$	1,955,872	

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balance in the Governmental Funds to the Statement of Activities December 31, 2010

Total net changes in Fund Balance-Governmental Funds (B-2)		S	395,560
Amounts reported for governmental activities in the statement of activities (A-2) are different because:			\$ 0.00 P.O.
Capital Outlays are reported in governmental funds as expenditures.  However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense.  Capital Outlays-Capital Project Fund Capital Outlays-General Fund Depreciation Expense	28,946 64,492 (173,677)		(80,239)
Pennyment of accital land to the			(80,239)
Repayment of capital lease principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets and is not reported in the statement of activities.			73,940
Accrual of interest on capital leases and bonds is not an expenditure in the governmental funds, but the adjustment is charged to expense and is reported in the statement of activities.			
Prior year	10,236		
Current year	(6,970)		
Prepaid insurance is reported in governmental funds as expenditures. However, in the statement of net assets, the cost of those assets is expensed over the term of the policy as insurance expense.			3,266
Prior year	(51,211)		
Current year	61,629		
			10,418
In the statement of activities, certain operating expenses, e.g., compensated absences (sick leave) are measured by the amounts earned during the year. In the governmental funds, however, expenditures for these items are reported in the amount of financial resources used, essentially, the amounts actually paid. This year, the increase in sick leave paid was			
\$12.			(12)
Changes in net assets of governmental activities		\$	402,933

See accompanying notes to financial statements.

Fiduciary Funds Statement of Fiduciary Net Assets December 31, 2010

(With comparative totals for December 31, 2009)

	1			Totals (Memorandum Only)				
		vice Award Program		mployment npensation	De	cember 31, 2010		cember 31, 2009
Assets: Cash	s		\$	47,833	s	47 022		
Investments Interfund accounts receivable		520,430	W.	279	٥	47,833 520,430 279	\$	41,760 439,130 276
Total assets		520,430		48,112		568,542		481,166
Net assets: Reserved:								
For unemployment claims For Length of Service Award Program	-	520,430		48,112		48,112 520,430		42,036 439,130
Total net assets	\$	520,430	\$	48,112	\$	568,542	S	481,166

#### Fiduciary Funds

### Statement of Changes in Fiduciary Net Assets For the year ended December 31, 2010

(With comparative totals for the year ended December 31, 2009)

		ngth of			Totals (Memorandum Only)			
Revenues and other financing sources:	Service Award <u>Program</u>		Unemployment Compensation		December 31, 2010		December 31, 2009	
Employee contributions District contributions Rollover and other contributions	\$	92,198 1,095	S	279 5,708	\$	279 97,906 1,095	\$	276 105,042 15,213
Total contributions		93,293		5,987		99,280		120,531
Investment earnings:		1000						
		18,643		89		18,732		15,615
Total investment earnings		18,643		89		18,732		15,615
Total revenues and other financing sources		111,936		6,076		118,012		136,146
Expenditures:								
Withdrawals and administrative fees		30,636		-		30,636		59,704
Total expenditures		30,636		-		30,636		59,704
Excess of revenues and other								
financing sources over expenditures		81,300		6,076		87,376		76,442
Fund balance, January 1		439,130		42,036		481,166		404,724
Fund balance, December 31		520,430		48,112		568,542	\$	481,166

Notes to Financial Statements For the year ended December 31, 2010

# NOTE 1: GENERAL INFORMATION

# A. Description of Reporting Entity

Fire District No. 3 of the Township of Old Bridge is a political subdivision of the Township of Old Bridge, County of Middlesex, State of New Jersey. A board of five commissioners oversees all of the operations of the Fire District. The length of each commissioner's term is three years with the annual election held the third Saturday of every February.

Fire Districts are governed by the N.J.S.A. 40A: 14-70 et al. and are taxing authorities charged with the responsibility of providing the resources necessary to provide fire fighting services to the residents within its territorial location.

Fire District No. 3 of the Township of Old Bridge is not a component unit of any other financial reporting entity nor does the Fire District have any component units to be presented in accordance with Governmental Accounting Standards Board Statement No. 14.

#### B. District Officials

The District is governed by a board of five commissioners. The following were in office at December 31, 2010:

Officials	Term Expires <u>March</u>
Chester T. Hammel	2012
Martin F. Ruane	2013
Bertus A. Shelters, IV	2013
Kenneth A. Totten	2012
Kenneth R. Totten	2011

#### C. Accounting Records

The official accounting records of the Fire District No. 3 of the Township of Old Bridge are maintained in the office of the District.

#### D. Minutes

Minutes were recorded for meetings and contained approvals for disbursements.

Notes to Financial Statements (continued) For the year ended December 31, 2010

# NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Basis of Presentation

The financial statements of the Fire District conform to generally accepted accounting principles (GAAP) applicable to governmental funds of state and local governments in accordance with the provisions of N.J.A.C. 5:31-7-1. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the Board's accounting policies are described below.

The basic financial statements report using the economic resources measurement focus and the accrual basis of accounting generally includes the reclassification or elimination of internal activity (between or within funds). Fiduciary fund financial statements also report using the same focus. Revenues are recorded when earned and expenses are recorded when the liability is incurred, regardless of the timing of the related cash flows. The tax revenues are recognized in the year for which they are levied (see Note 2 N) while grants are recognized when grantor eligibility requirements are met.

Governmental fund financial statements report using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized when they are both measurable and available. Available means collectible within the current period or soon thereafter, within 60 days of the end of the fiscal year. Expenditures are recorded when the related fund liability is incurred.

### B. Fund Accounting

The accounts of the district are maintained in accordance with the principles of fund accounting to ensure observance of limitations and restrictions on the resources available. The principles of fund accounting require that resources be classified for accounting and reporting purposes into funds or account groups in accordance with activities or objectives specified for the resources. Each fund is a separate accounting entity with a self-balancing set of accounts. An account group, on the other hand, is a financial reporting device designed to provide accountability for certain assets and liabilities that are not recorded in the funds because they do not directly affect net expendable available financial resources. Funds are classified into three categories: governmental, proprietary and fiduciary. Each category, in turn is divided into separate "fund types."

Governmental Funds:

General Fund

The General Fund is the general operating fund of the Fire District and is used to account for the inflows and outflows of financial resources. The acquisition of certain capital assets, such as fire fighting apparatus and equipment, is accounted for in the General Fund when it is responsible for the financing of such expenditures.

Notes to Financial Statements (continued) For the year ended December 31, 2010

# NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

### B. Fund Accounting (continued)

Capital Projects Fund

The Capital Projects Fund is used to account for financial resources to be used for the acquisition or construction of major capital facilities such as firehouses and fire fighting apparatus. Generally, the financial resources of the Capital Projects Fund are derived from the issuance of debt or by the reservation of fund balance, which must be authorized by the voters as a separate question of the ballot either during the annual election or at a special election.

Debt Service Fund

The Debt Service Fund is used to account for resources that will be used to service general long-term debt.

Fiduciary Funds:

Trust and Agency Fund

The Trust and Agency Fund is used to account for assets held by the Fire District on behalf of outside parties, including other governments, or on behalf of other funds within the Fire District.

### C. District Wide and Fund Financial Statements

District Wide Financial Statements

The District adopted the provisions of Governmental Accounting Standards Board Statement No. 34, Basic Financial Statements – and Management's Discussion and Analysis – For State and Local Governments as of January 1, 2004. The District's basic financial statements reflect the implementation.

The district-wide financial statements (A-1 and A-2) include the statement of net assets and the statement of activities. These statements report financial information of the District as a whole excluding the fiduciary activities. All inter-fund activity, excluding the fiduciary funds, has been eliminated in the statement of activities. Individual funds are not displayed but the statements distinguish governmental activities as generally supported through taxes and user fees.

Fund Financial Statements

The fund financial statements provide detail of the governmental and fiduciary funds.

# D. Budgets and Budgetary Accounting

The Fire District must adopt an annual budget in accordance with N.J.S.A. 40A: 14-78.1 et al.

The fire commissioners must introduce and approve the annual budget no later than sixty days prior to the annual election. At introduction, the commissioners shall fix the time and place for a public

Notes to Financial Statements (continued) For the year ended December 31, 2010

# NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

### D. Budgets and Budgetary Accounting (continued)

hearing on the budget and must advertise the time and place at least ten days prior to the hearing in a newspaper having substantial circulation in the Fire District. The public hearing must not be held less than twenty-eight days after the date the budget was introduced. After the hearing has been held, the fire commissioners may, by majority vote, adopt the budget.

Amendments may be made to the Fire District budget in accordance with N.J.S.A 40A: 14-78.3. The budget may not be amended subsequent to its final adoption and approval.

Subsequent to the adoption of the Fire District budget, the amount of money to be raised by taxation in support of the Fire District budget must appear on the ballot for the annual election for approval of the legal voters.

Fire Districts have a prescribed budgetary basis to demonstrate legal compliance. However, budgets are adopted on principally the same basis of accounting utilized for the preparation of the Fire Districts general-purpose financial statements.

#### E. Encumbrances

Under encumbrance accounting, purchase orders, contracts and other commitments for the expenditure of resources are recorded to reserve a portion of the applicable appropriation. Open encumbrances, other than in the special revenue fund, are reported as reservations of fund balances at year-end as they do not constitute expenditures or liabilities but rather commitments related to unperformed contracts for goods and services.

Encumbered appropriations carry over into the next fiscal year. An entry will be made at the beginning of the next year to increase the appropriation reflected in the adopted budget by the outstanding encumbrance amounts as of the current year-end. The encumbrance at December 31, 2010 totaled \$421,319.

#### F. Cash and Cash Equivalents

Cash and cash equivalents include petty cash, change funds and cash in banks. All certificates of deposit are recorded as cash regardless of the date of maturity. Fire Districts are required by N.J.S.A. 40A: 5-14 to deposit public funds in a bank or trust company having its place of business in the State of New Jersey organized under the laws of the United States or of the State of New Jersey or with the New Jersey Cash Management Fund. N.J.S.A. 40A: 5-15.1 provides a list of investments that may be purchased by Fire Districts.

N.J.S.A. 17:9-42 requires New Jersey governmental units to deposit public funds only in public depositories located in New Jersey, where the funds are secured in accordance with the provision of the Governmental Unit Deposit Protection Act ("GUDPA"). GUDPA was enacted in 1970 to protect governmental units from a loss of funds on deposit with a failed banking institution in the State of New Jersey.

Notes to Financial Statements (continued) For the year ended December 31, 2010

# NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

# F. Cash and Cash Equivalents (continued)

Public funds are defined as the funds of any governmental unit. Public depositories include savings and loan institutions, banks (both State and National banks) and savings banks the deposits of which they are federally insured. All public depositories must pledge collateral, having a market value of five percent of its average daily balance of collected public funds, to secure the deposits of governmental units. If public depository fails, the collateral it has pledged, plus the collateral of all other public depositories, is available to pay the full amount of their deposits to the governmental units.

#### G. Prepaid Expenses

Prepaid expenses that benefit future periods are recorded as an expenditure during the year of purchase.

### H. Debt Limitation

*N.J.S.A.40A:14-84* governs procedures for the issuance of any debt related to such purchases. In summary, Fire Districts may purchase fire fighting apparatus, equipment, land and buildings to house such property in an amount not exceeding 5 mills on the dollar of the last assessed valuation of property within the district upon the approval of the legal voters. Debt may be issued up to \$60,000 or 2 percent of the assessed valuation of property, whichever is larger.

### I. Capital Assets

Capital assets, which include land, building, improvements, and equipment, are reported in the Government-Wide Financial Statements. Capital assets are recorded at historical cost or estimated historical cost if actual cost is not available. Donated assets are valued at their estimated fair value on the date donated. The District has set capitalization thresholds for reporting capital assets of \$2,000.

Depreciation is recorded on the straight-line method (with no depreciation applied to the first year of acquisition) over the useful lives of the assets as follows:

Station and Improvements 5 to 25 Years Equipment 5 to 15 Years Mobile Equipment 5 to 15 Years

# J. Inventory, Materials and Supplies

The inventory on hand at any time is small. Accordingly, purchases are charged directly to fixed assets or to maintenance costs, as applicable.

Notes to Financial Statements (continued) For the year ended December 31, 2010

# NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### K. Interfund Receivable/Payable

Interfund receivables and payables that arise from transactions between funds that are due within one year are recorded by all funds affected by such transactions in the periods in which the transaction is executed.

### L. Compensated Absences

Fire District employees are entitled to vacation and sick leave. Unused vacation may be accumulated up to one week with prior approval from the Board of Commissioners and unused sick leave may be accumulated up to a maximum of 280 days. Benefits paid in any future year will be calculated according to formulas outlined in the Fire District's agreement with the employee's union and included in the current year's budget.

The liability for vested compensated absences is recorded as a non-current liability in the governmental activities fund. The current portion of the compensated absence balance is not considered material to the applicable fund's total liabilities, and is therefore not shown separately from the long-term liability balance of compensated absences.

### M. Revenues and Expenditures

Revenues are recorded when they are determined to be both available and measurable. Generally, fees and other non-tax revenues are recognized when qualifying expenditures are incurred.

Expenditures are recorded when the related liability is incurred, if measurable, except for unmatured interest on general long-term debt, which is recognized when due.

#### N. Fire District Taxes

Upon proper certification to the assessor of the municipality in which the Fire District is located, the assessor shall assess the amount of taxes to be realized in support of the Fire District's budget in the same manner as all other municipal taxes. The collector or treasurer of the municipality shall then pay over to the treasurer or custodian of funds of the Fire District the taxes assessed in accordance with the following schedule: on or before April 1, and amount equaling 21.25% of all monies assessed, on or before July 1, an amount equaling 22.5% of all monies assessed, on or before October 1, an amount equaling 25% of all monies assessed and on or before December 31 an amount equal to the difference between the total of all monies assessed and the total of monies previously paid over.

### O. Fund Equity

Reserves represent those portions of fund equity not available for appropriation for expenditure or legally segregated for a specific future use. Designated fund balances represent plans for future use of financial resources.

Notes to Financial Statements (continued) For the year ended December 31, 2010

# NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### P. Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amount of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### Q. Unrealized Gains and Losses

Governmental Accounting Standards Board (GASB) has established GASB-31, which requires public agencies to report the financial effect of all unrealized gains and losses on invested funds. As of December 31, 2010, the unrealized gains for the Fire District were not considered to be material to the financial statements taken as a whole, and accordingly, has not been reflected in the financial statements.

#### R. Subsequent Events

The District has evaluated subsequent events through March 23, 2011, the date the financial statements were available to be issued.

# NOTE 3: CASH DEPOSITS WITH FINANCIAL INSTITUTIONS

The Fire District is permitted by N.J.S.A.40A:5-15.1 to invest monies in the following types of securities if suitable for registry: (1) Bonds or other obligations of the United States of America or obligations guaranteed by the United States of America; (2) Government money market mutual funds; (3) Any obligation that a federal agency or a federal instrumentality has issued in accordance with an act of Congress, which security has a maturity date not greater than 397 days from the date of purchase, provided that such obligation bears a fixed rate of interest not dependent on any index or other external factor; (4) Bonds or other obligations of the local unit or bonds or other obligations of school districts of which the local unit is a part or within which the school district is located; (5) Bonds or other obligations, having a maturity date not more than 397 days from the date of purchase, approved by the Division of Investment of the Department of Treasury for investment by local units; (6) Local government investment pools; (7) Deposits with the State of New Jersey Cash Management Fund established pursuant to section 1 of P.L. 1977, c.281 (C.52:18A-90.4); or (8) Agreements for the repurchase of fully collateralized securities, if: (a) the underlying securities are permitted investments pursuant to paragraphs (1) and (3) of this subsection a. of this statute; (b) the custody of collateral is transferred to a third party; (c) the maturity of the agreement is not more than 30 days; (d) the underlying securities are purchased through a public depository as defined in section 1 of P.L. 1970, c.236 (C.17:9-41); and (e) a master repurchase agreement providing for the custody and security of collateral is executed.

The Fire District invests available cash in savings accounts and certificates of deposits that are secured by federal obligations. Investments are recorded on a cost basis as cash in the financial statements regardless of the length or maturity of investment.

Notes to Financial Statements (continued) For the year ended December 31, 2010

# NOTE 3: CASH DEPOSITS WITH FINANCIAL INSTITUTIONS (continued)

The Fire District is governed by the deposit and investment limitations of New Jersey state law. The deposits and investments held at December 31, 2010, and reported at fair value are as follows:

Type	Rating	Maturities	Carrying <u>Value</u>
Deposits:			
Demand Deposits	N/A	N/A	\$ 2,375,037
Investments	N/A	N/A	520,430
Total Deposits			\$ 2,895,467
Reconciliation to Government	ntal and Fiduciary Fund	I Statements:	
Governmental Funds	T.		\$ 2,327,204
Fiduciary Fund			568,263
Total			\$ 2,895,467

#### A. Custodial Credit Risk

Deposits in financial institutions, reported as components of cash and cash equivalents had a bank balance of \$2,380,902 at December 31, 2010. Of the bank balance, \$250,000 was fully insured by depository insurance and \$2,130,902 was secured by a collateral pool held by the bank, but not in the Fire District's name, as required by New Jersey New Jersey's Governmental Unit Deposit Protection Act (GUDPA). The Governmental Unit Deposit Protection Act is more fully described in Note 4.

#### B. Investment Interest Rate Risk

The Fire District has no formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

#### C. Investment Credit Risk

The Fire District has no investment policy that limits its investment choices other than the limitation of state law as follows:

- Bonds or other obligations of the United States of America or obligations guaranteed by the United States of America;
- Government money market mutual funds;
- Any obligation that a federal agency or federal instrumentality has issued in accordance
  with an act of Congress, which security has a maturity date not greater than 397 days
  from the date of purchase, provided that such obligations bear a fixed rate of interest not
  dependent on any index or other external factor;

Notes to Financial Statements (continued) For the year ended December 31, 2010

# NOTE 3: CASH DEPOSITS WITH FINANCIAL INSTITUTIONS (continued)

#### C. Investment Credit Risk (continued)

- Bonds or other obligations of the Fire District or bonds or other obligations of the local unit or units within which the Fire District is located;
- Bonds or other obligations, having a maturity date of not more than 397 days from the date of purchase, approved by the Division of Investment in the Department of Treasury for investment by the Fire District;
- Local Government investment pools;
- Deposits with the State of New Jersey Cash Management Fund established pursuant to section 1 of P.L. 1977, c.281; or
- Agreements for the repurchase of fully collateralized securities.

### D. Concentration of Investment Credit Risk

The Fire District places no limit on the amount it may invest in any one issuer. At December 31, 2010, the Fire District had investments that totaled \$520,430. These monies are invested in a LOSAP program with Hartford Life Insurance Company and is not insured by FDIC insurance or GUDPA, but is insured by SIPC.

# NOTE 4: GOVERNMENTAL UNIT DEPOSIT PROTECTION ACT (GUDPA)

The Fire District has deposited cash in 2010 with an approved public fund depository qualified under the provisions of the Government Unit Deposit Protection Act.

The Governmental Unit Deposit Protection Act P.L. 1970, Chapter 236, was passed to afford protection against bankruptcy or default by a depository. C.17:9-42 provides that no governmental unit shall deposit funds in a public depository unless such funds are secured in accordance with this act. C.17:9-42 provides that every public depository having public funds on deposit shall, as security for such deposits, maintain eligible collateral having a market value at least equal to either (1) 5% of the average daily balance of collected public funds on deposit during the 6 month period ending on the next preceding valuation date (June 30 or December 31) or (2) at the election of the depository, at least equal to 5% of the average balance of collected public funds on deposit on the first, eighth, fifteenth, and twenty-second days of each month in the 6 month period ending on the next preceding valuation date (June 30 or December 31). No public depository shall be required to maintain any eligible collateral pursuant to this act as security for any deposit or deposits of any governmental unit to the extent such deposits are insured by F.D.I.C. or any other U.S. agency which insures public depository funds.

No public depository shall at any time receive and hold on deposit for any period in excess of 15 days public funds of a governmental unit(s) which, in the aggregate, exceed 75% of the capital funds of the depository, unless such depository shall, in addition to the security required to be maintained under the paragraph above, secure such excess by eligible collateral with a market value at least equal to 100% of such excess.

Notes to Financial Statements (continued) For the year ended December 31, 2010

# NOTE 4: GOVERNMENTAL UNIT DEPOSIT PROTECTION ACT (GUDPA) (continued)

In the event of a default, the Commissioner of Banking within 20 days after the default occurrence shall ascertain the amount of public funds on deposit in the defaulting depository and the amounts covered by federal deposit insurance and certify the amounts to each affected governmental unit. Within 10 days after receipt of this certification, each unit shall furnish to the Commissioner verified statements of its public deposits. The Commissioner shall ascertain the amount derived or to be derived from the liquidation of the collateral maintained by the defaulting depository and shall distribute such proceeds pro rata among the governmental units to satisfy the net deposit liabilities to such units.

If the proceeds of the sale of the collateral are insufficient to pay in full the liability to all affected governmental units, the Commissioner shall assess the deficiency against all other public depositories having public funds on deposit determined by a formula determined by law. All sums collected by the Commissioner shall be paid to the governmental units having deposits in the defaulting depository in the proportion that the net deposit liability to each such governmental unit bears to the aggregate of the net deposit liabilities to all such governmental units.

All public depositories are required to furnish information and reports dealing with public funds on deposit every six months, June 30th and December 31st, with the Commissioner of Banking. Any public depository which refuses or neglects to give any information so requested may be excluded by the Commissioner from the right to receive public funds for deposit until such time as the Commissioner shall acknowledge that such depository has furnished the information requested.

Upon review and approval of the Certification Statement that the public depository complies with statutory requirements, the Commissioner issues forms approving the bank as a municipal depository. The Fire District should request copies of these approval forms semiannually to assure that all depositories are complying with requirements.

#### NOTE 5: FIXED ASSETS

N.J.S.A. 40A: 14-84 governs the procedures for the acquisition of property and equipment for the Fire Districts, and the N.J.S.A. 40A: 14-85-87 governs procedures for the issuance of any debt related to such purchases. In summary, Fire Districts may purchase fire fighting apparatus, equipment, land, and buildings to house such property in an amount not exceeding five mills on the dollar of the least assessed valuation of property within the district upon the approval of the legal voters. Debt may be issued up to \$60,000 or two percent of the assessed valuation of property, whichever is larger.

Notes to Financial Statements (continued) For the year ended December 31, 2010

### NOTE 5: FIXED ASSETS (continued)

Fixed assets consisted of the following at December 31, 2010:

Governmental Activities:	Beginning Balance	Additions	Retirements	Ending Balance
Buildings and improvements Vehicles Equipment	\$ 538,000 3,225,529 134,108	\$ 28,355	s - -	\$ 566,355 3,225,529 199,191
Totals at historical cost	3,897,637	93,438		3,991,075
Less: accumulated depreciation				
Buildings and improvements Vehicles Equipment	(190,680) (1,662,207) (128,460)	(22,938) (144,083) (6,656)	*	(213,618) (1,806,290) (135,116)
Total accumulated depreciation	(1,981,347)	(173,677)		(2,155,024)
Total capital assets being depreciated net of accumulated depreciation	\$ 1,916,290	\$ (80,239)	s -	\$ 1,836,051

### NOTE 6: NONCURRENT LIABILITIES

During the fiscal year ended December 31, 2010 the following changes occurred in liabilities reported in long-term debt:

	Balance 12/31/09	crued/ reases	Retired/ decreases	Balance 12/31/10		ue within ne year
Capital leases Compensated absences	\$ 231,764 2,015	\$ 12	\$ 73,940	\$ 157,824 2,027	\$	77,207
Total	\$ 233,779	\$ 12	\$ 73,940	\$ 159,851	S	\$ 77,207

#### A. Capital Leases

The following is a schedule of future minimum capital lease payments at December 31, 2010:

Fiscal Year Ended	Principal	Interest	Total
2011 2012	\$ 77,207 80.617	\$ 6,971 3,561	\$ 84,178 84,178
Total	\$ 157,824	\$ 10,532	\$ 168,356

Notes to Financial Statements (continued) For the year ended December 31, 2010

#### NOTE 7: VESTED EMPLOYEE BENEFITS

In accordance with GASB-16 and NCGA-1 (Governmental Accounting and Financial Reporting Principles), the portion of estimated future payments for compensated absences that will use current expendable resources is reported as a current fund liability in the governmental activities fund and the balance of the liability is reported as non-current liability in the governmental activities fund. For the year ended December 31, 2010, the District did not have a current liability for compensated absences. The amounts included in the long-term liabilities consists of the following:

2010

Total Compensated Absences

\$ 2,027

#### NOTE 8: PENSION

#### A. Custodial Credit Risk

Fire District No. 3 of the Township of Old Bridge contributes to a cost-sharing multiple-employer defined benefit pension plan, Public Employees' Retirement System (P.E.R.S.), administered by the State of New Jersey, Division of Pensions and Benefits. It provides retirement, disability, medical and death benefits to plan members and beneficiaries.

The Public Employees' Retirement System (PERS) was established in January 1955 under the provisions of *N.J.S.A.43:15A* to provide retirement, death, disability and medical benefits to certain qualified members. The Public Employees' Retirement System is a cost-sharing multiple-employer plan. Membership is mandatory for substantially all full-time employees of the State of New Jersey or any county, municipality, school district, or public agency, provided the employee is not required to be a member of another state-administered retirement system or other state or local jurisdiction.

#### B. Vesting and Benefit Provisions

The vesting and benefit provisions of PERS are set by *N.J.S.A.43:15A* and *43.3B*. All benefits vest after eight to ten years of service, except for medical benefits that vest after 25 years of service. Retirement benefits for age and service are available at age 55 and are generally determined to be 1/55 of the final average salary for each year of service credit, as defined. Final average salary equals the average salary for the final three years of service prior to retirement (or highest three years' compensation if other than the final three years). Members may seek early retirement after achieving 25 years of service credit or they may elect deferred retirement after achieving eight to ten years of service in which case benefits would begin the first day of the month after the member attains normal retirement age. The PERS provides for specified medical benefits for members who retire after achieving 25 years of qualified service, as defined, or under the disability provisions of the System.

Members are always fully vested for their own contributions and, after three years of service credit, become vested for 2% of related interest earned on the contributions. In the case of death before retirement, members' beneficiaries are entitled to full interest credited to the members' accounts.

### FIRE DISTRICT NO. 3 OF THE TOWNSHIP OF OLD BRIDGE Notes to Financial Statements (continued) For the year ended December 31, 2010

NOTE 8: PENSION (continued)

### C. Significant Legislation

During the year ended June 30, 1997, legislation was enacted (Chapter 114, P.L. 1997) authorizing the New Jersey Economic Development Authority to issue bonds, notes or other obligations for the purpose of financing, in full or in part, the State of New Jersey's portion of the unfunded accrued liability under the State of New Jersey retirement systems. Additional legislation enacted during the year ended June 30, 1997 (Chapter 115, P.L. 1997) changed the asset valuation method from market related value to full-market value. This legislation also contained a provision to reduce the employee contribution rate by ½ of 1% to 4.5% for calendar years 1998 and 1999, and to allow for a reduction in the employee's rate after calendar year 1999, providing excess valuation assets are available. The legislation also provided that the District's normal contributions to the Fund may be reduced based on the revaluation of assets. Due to recognition of the bond proceeds and the change in asset valuation method as a result of enactment of Chapters 114 and 115, all unfunded accrued liabilities were eliminated, except for the unfunded liability for local early retirement incentive benefits; accordingly, the pension costs for PERS were reduced.

New legislation signed by the Acting Governor (Chapter 133, Public Laws 2001) changed the formula for calculating retirement benefits for all current and future non-veteran retirees from N/60 to N/55 (a 9.09% increase). This legislation, signed June 29, 2001, provides that all members of the TPAF and the PERS will have their pensions calculated on the basis of years of credit divided by 55. It also provides that all current retirees will have their original pension recalculated under the N/55 formula. Starting February 1, 2002, pension cost of living adjustments will be based on the new original pension.

### D. Contribution Requirements

The contribution policy is set by N.J.S.A.43:15A, Chapter 62, P.L. of 1994, Chapter 115, P.L. of 1997 and N.J.S.A.18:66, and requires contributions by active members and contributing employers. Plan member and employer contributions may be amended by State of New Jersey legislation. PERS provide for employee contributions of 5.5% of employees' annual compensation, as defined. Employers are required to contribute at an actuarially determined rate in both TPAF and PERS. The actuarially determined contribution includes funding for both cost-of-living adjustments, noncontributory death benefits and post-retirement medical premiums.

### NOTE 9: DEFERRED COMPENSATION PLAN

The Township of Old Bridge Fire District No. 3 Deferred Compensation Plan was established pursuant to section 457 of the Internal Revenue Code and in accordance with Applicable New Jersey Statutes and the New Jersey Administrative Code N.J.A.C. 5:37. The plan is an arrangement whereby a public employer may establish a plan and permit its employees to voluntarily authorize a portion of their current salary to be withheld and invested in one or more of the types of investments permitted under governing regulations. The plan is offered by the District through the program administrators the Variable Annuity Life Insurance Company.

Notes to Financial Statements (continued) For the year ended December 31, 2010

# NOTE 9: DEFERRED COMPENSATION PLAN (continued)

All monies deferred and any other assets or income of the plan funds held in trust, or one or more annuity contracts or one or more custodial accounts are for the exclusive benefit of the participating employees and their beneficiaries.

### NOTE 10: LENGTH OF SERVICE AWARDS PROGRAM

The District has a contractual agreement to award an annuity to volunteer firefighters based on length of service to insure continued service.

The contribution for the year ended December 31, 2010 is \$92,198.

This is not a pension plan as described under the Employee Retirement Security Act, and therefore is not guaranteed to the volunteers until they reach the age 65.

### NOTE 11: INTERFUND RECEIVABLE/PAYABLE

As of December 31, 2010, the following interfund balances remained on the balance sheet:

Fund	Interfund Receivable	Interfund Payable		
General	\$ 195,000	\$ 279		
Capital	-	195,000		
Unemployment compensation	279			
Total	\$ 195,279	\$ 195,279		

#### NOTE 12: FUNDING

The activities of the Board of Commissioners are primarily funded by the striking of the fire tax on the property owners of the Fire District, as provided for by the state statute. For the year ended December 31, 2010, the fire tax rate on the Fire District No. 3 was approximately \$.082 per \$100 of assessed valuation.

The tax revenue is supplemented by income earned on surplus funds invested in a money market fund and investments during the year. The District also participates in the Supplemental Fire Services Program and received a basic entitlement grant of approximately \$9,483.

#### NOTE 13: RISK MANAGEMENT

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

Notes to Financial Statements (continued) For the year ended December 31, 2010

### NOTE 13: RISK MANAGEMENT (continued)

### A. Property and Liability Insurance

The District maintains commercial insurance coverage for property, liability and surety bonds. Insurance coverage was maintained in amounts consistent with prior years. The District did not have any claims that exceeded coverage.

# B. New Jersey Unemployment Compensation Insurance

The District has elected to fund its New Jersey Unemployment Compensation Insurance under the "Benefit Reimbursement Method." Under this plan, the District is required to reimburse the New Jersey Unemployment Trust Fund for benefits paid to its former employees and charged to its account with the State. The District is billed quarterly for amounts due to the State. The following is a summary of District contributions, employee contributions, reimbursements to the State for benefits paid and the ending balance of the District's expendable trust fund for the current and prior two years:

Fiscal <u>Year</u>	9.00	Interest <u>Earned</u>		istrict ributions	,	ployee butions		ount ursed		Ending lance
12/31/10	\$	89	\$	5,708	\$	279	S	-	\$	48,112
12/31/09		244		5,727		276		-	440	42,036
12/31/08		314		4,811		275		-		35,789

### NOTE 14: POST-RETIREMENT BENEFITS

The District participates in the New Jersey State Health Benefits Program ("the SHBP"), which qualifies as a cost-sharing, multiple-employer plan in accordance with GASB Statement 45 "Accounting and Financial Reporting by Employers for Post-employment Benefits Other Than Pensions" ("OPEB"). The SHBP is administered by the State of New Jersey, Department of Treasury, Division of Pensions and Benefits.

Under the SHBP, retirees may continue the health benefits programs in which they are enrolled at the time of retirement, provided the retiree pays the costs of the benefits (at group rates) for themselves and their eligible dependents.

The State of New Jersey, Department of the Treasury, Division of Pensions and Benefits, issues publicly available financial reports that include the financial statements and required supplementary information of the SHBP. The financial reports may be obtained by writing to the State of New Jersey, Department of the Treasury, Division of Pensions and Benefits, P.O. Box 295, Trenton, New Jersey 08625-0295.

The SHBP is established under the District of N.J.S.A. 52:14-17.25 et seq. and regulations adopted by the State Health Benefits Commission. The required contribution rate is determined on an annual pay as you go basis.

Budgetary Comparison Schedule For the year ended December 31, 2010

Revenues:		Original Budget		Aodified Budget	Actual Budgetary <u>Basis</u>	<u>Variance</u>
Miscellaneous anticipated revenue:						
Investment income	S	10,000	\$	10,000	14.260	1 240
Other revenue		-		-	14,269 716	4,269 716
Total miscellaneous revenues		10,000		10,000	14,985	4,985
Operating grant revenues:						
Supplemental fire service act		12,361		12,361	0.402	Var waard
27.0	-		_		9,483	(2,878)
Total operating grant revenue		12,361		12,361	9,483	(2,878)
Miscellaneous revenues offset with appropr	riations:					
Uniform fire safety act revenues:		220000				
Annual registration fee Penalties and fines		21,223		21,223	26,449	5,226
Other revenues		2,500		2,500	22,275	19,775
		100,000		100,000	134,235	34,235
Total uniform fire safety act revenues		123,723		123,723	182,959	59,236
Total miscellaneous revenues						
offset with appropriations	_	123,723		123,723	182,959	59,236
Total revenues		146,084		146,084	207,427	61,343
Amount raigned by tourtien to						
Amount raised by taxation to support district budget		1 127 624		2 222 221		
***************************************		1,427,624		1,427,624	1,427,624	- F
Total anticipated revenues		1,573,708		1,573,708	1,635,051	61,343
Expenditures:						
Operating appropriations:						
Administration:						
Salaries and wages		83,729		83,729	79,729	4,000
Fringe benefits		65,350		56,550	49,773	6,777
Other expenditures:					TRECES.	0,777
Professional fees		30,000		32,000	31,999	1
Elections		7,000		7,000	236	6,764
Utilities		16,000		16,000	9,236	6,764
Office supplies		44,500		46,599	27,189	19,410
Volunteers length of service		6,500		6,500		6,500
Total administration		253,079		248,378	198,162	50,216
						50,510

Budgetary Comparison Schedule For the year ended December 31, 2010

Cost of analysis and accident	Original <u>Budget</u>	Modified Budget	Actual Budgetary <u>Basis</u>	Variance
Cost of operations and maintenance: Other expenditures:				
Rental charges				
Insurance	119,155	119,155	119,155	*:
Advertising	150,000	150,000	89,504	60,496
Training and education	9,000	9,000	5,422	3,578
Uniforms	33,150	33,150	16,025	17,125
Maintenance and repairs	36,735	25,937	7,687	18,250
	156,000	151,600	132,633	18,967
Fire protection services	167,138	168,138	167,138	1,000
Contingencies	100	100		100
Other non-bondable assets	98,700	117,320	106,050	11,270
Total cost of operations and maintenance	769,978	774,400	643,614	130,786
Operating appropriations offset with revenues: Salaries and wages	12.02.0			
Fringe benefits	124,649	124,649	95,332	29,317
Other expenditures	67,024	75,824	73,105	2,719
_	34,800	34,800	23,956	10,844
Total operating appropriations				
offset with revenues	226,473	235,273	192,393	42,880
Length of service award program	80,000	92,198	92,198	: +.
Capital appropriations	455,000	455,000	28,946	426,054
Debt service for capital appropriations:				
Capital leases	73,940	73,940	73,940	
Interest on capital leases	10,238	10,238		
Total debt service for capital appropriations	84,178	84,178	10,238 84,178	-
Total operating appropriations	1,868,708			
e it to be a made	1,000,700	1,889,427	1,239,491	649,936
Excess (efficiency) of revenues				
over (under) expenditures	(295,000)	(315,719)	395,560	711,279
Fund balance, January 1	1,922,250	1,922,250	1,922,250	
Fund balance, December 31	1,627,250	1,606,531	2,317,810	711,279



Board of Fire Commissioners Fire District No. 3 of the Township of Old Bridge Old Bridge, New Jersey

We have audited the basic financial statements of the Fire District No. 3 of the Township of Old Bridge, County of Middlesex, State of New Jersey for the year ended December 31, 2010. In accordance with requirements prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey, the following are the *General Comments* and *Recommendations* for the year then ended.

#### GENERAL COMMENTS

# Contracts and Agreements Required to be Advertised by (N.J.S.A.40A:11-4)

N.J.S.A.40A:11-4 - Every contract or agreement, for the performance of any work or furnishing or hiring of any materials or supplies, the cost or the contract price whereof is to be paid with or out of public funds not included within the terms of Section 3 of this act, shall be made or awarded only by the governing body of the contracting unit after public advertising for bids and bidding therefore, except as is provided otherwise in this act or specifically by any other Law. No work, materials or supplies shall be undertaken, acquired or furnished for a sum exceeding in the aggregate \$21,000 from January 1, 2010 through June 30, 2010 and \$26,000 thereafter, except by contract or agreement.

It is pointed out that the Board of Fire Commissioners has the responsibility of determining whether the expenditures in any category will exceed the statutory minimum within the fiscal year. Where question arises as to whether any contract or agreement might result in violation of the statute, the solicitor's opinion should be sought before a commitment is made.

The minutes indicate that resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services," per N.J.S.A.40A:11-5.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed.

# Contracts and Agreements Requiring Solicitation of Quotations

The examination of expenditures did not reveal any individual payments, contracts or agreements in excess of \$3,150 from January 1, 2010 through June 30, 2010 and \$3,900 thereafter "for the performance of any work or the furnishing or hiring of any materials or supplies", other than those where bids had been previously sought by public advertisement or where a resolution had been previously adopted under the provision of (N.J.S.A.40A:11-6.1).

#### Examination of Bills

A test check of paid bills was made and each bill, upon proper approval, was considered as a separate and individual contract unless the records disclosed it to be a part payment or estimate.

#### Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made as of December 31, 2010 for proper classification of orders as reserve for encumbrances and accounts payable. The following was noted:

#### \*Finding 2010-01:

It was noted that during our audit, the District does not properly record accounts payable and encumbrances.

#### Recommendation

That the District review open purchase orders at year-end to ensure that they are correctly classified and charges are correct.

#### \*Finding 2010-02:

Three (3) of forty-five (45) purchase orders selected for testing were not properly signed by the department head or the appropriate commissioners.

#### Recommendation

Each purchase order must be completely filled out with the appropriate required signatures.

#### Finding 2010-03:

Three (3) of forty-five (45) disbursements selected for testing were missing appropriate invoices.

#### Recommendation

Each purchase order must be attached to the appropriate invoice.

#### **Examination of Cash Receipts**

A test check of cash receipts was made. The results of the examination disclosed the following:

#### Finding 2010-4:

During a test of timely deposits, it was noted that three (3) out of ten (10) receipts were not deposited within forty-eight (48) hours of receipt as per N.J.S.A.40A:5-15.

#### Recommendation

All deposits must be made within forty-eight (48) hours of receipt.

#### Property, Plant & Equipment

During our review of the District's fixed assets, we noted the following:

#### Finding 2010-05:

The District does not maintain a complete and accurate fixed asset listing in accordance with N.J.A.C. 5:30-5.6 and calculate depreciation according to generally accepted accounting principles.

#### Recommendation:

The District must properly maintain a complete and accurate fixed asset listing.

#### Follow-up on Prior Years' Findings

In accordance with Government Auditing Standards we have included a review of prior year findings. The previous year's audit findings have been corrected with the exception of the finding above marked with an asterisk (\*).

#### Acknowledgment

We received the complete cooperation of all the staff of the District and we greatly appreciate the courtesies extended to the members of the audit team.

During our review, we did not note any problems or weaknesses significant enough that would affect our ability to express an opinion on the financial statements taken as a whole.

Should you have any questions, please contact us.

HOLMAN & FRENIA, P.C.

Certified Public Accountants

March 23, 2011 Toms River, New Jersey