

Town of Louisville
 Regular Board Meeting
 11, February, 2026
 6:00pm

ATTENDANCE:

Member	Present	Excused
Larry Legault, Town Supervisor	X	
Raymond Drake, Councilperson	X	
Dan O’Keefe, Councilperson	X	
Nancy Charleston, Councilperson	X	
Shawn Thompson, Councilperson	X	

ALSO PRESENT: Highway Superintendent Lindsey Gladding, LLR Manager Perry French, SLC Legislator Rita Curran

OTHERS PRESENT: Residents

Call meeting to order:

Supervisor Legault called the regular meeting to order at 6:00 pm.

Pledge of Allegiance

Motion				
Accept or correct January 14, 2026 Organization and Regular Meeting Minutes.				
Motioned by: Councilman O’Keefe	Vote			
Second by: Councilwoman Charleston	Aye	Nay	Abstain	Excused
Larry Legault	x			
Ray Drake	x			
Dan O’Keefe	x			
Nancy Charleston	x			
Shawn Thompson	x			
Motion is carried.				

Report from RVRDA, Larry Clark: Not here, Councilman Drake spoke with Mr. Clark and he will be at the next Town Board meeting.

Report from Grant Write Linda McQuinn: Not here

Report from County Legislator, Rita Curran: 2025 sales tax budget: \$78,500,000; actual received: \$82,023,570 (\$3.5M above budget). Sheriff initiatives: launching a podcast a couple times per week to improve communication and reduce misinformation, clarifying no door-to-door ICE actions.

Report from Louisville Landing Recreation Manager, Perry French: Tree Removal and Grounds Work at Louisville Landing Recreation. Tree Company is on site and in the first stages of removal work. Company will chip/disperse on site, remove selected trees off site; spring return for stumping, topdressing, and seeding. Routes mapped to avoid water lines; frozen ground reduces risk.

Motion				
Purchase 10 Sprinkler heads promotion adds three free.				
Motioned by: Councilman O'Keefe	Vote			
Second by: Councilwoman Charleston	Aye	Nay	Abstain	Excused
Larry Legault	x			
Ray Drake	x			
Dan O'Keefe	x			
Nancy Charleston	x			
Shawn Thompson	x			
Motion is carried.				

Golf Season Pass Enrollment Incentive Program presented to the Town Board. Incentives for first-time season pass buyers: 25% discount year one (if paid by end of April), 15% discount year two, year three at standard rate; possible early fall phase around August 15, discounts apply to golf fees only (not carts, storage, range).

Motion				
Golf Season Pass Enrollment Incentive Program				
Motioned by: Councilman O'Keefe	Vote			
Second by: Councilman Drake	Aye	Nay	Abstain	Excused
Larry Legault	x			
Ray Drake	x			
Dan O'Keefe	x			
Nancy Charleston	x			
Shawn Thompson		x		
Motion is carried.				

Report from Arena Supervisor Lindsey Gladding: Coordinating meeting with representative from NYPA Zamboni decals with power authority (Feb 28 meeting/story). Replaced 2 light fixtures at the Arena there is a warranty on the light fixtures. Zamboni fill hoses replace. There is free recreation hours provided and planned for midwinter break. The furnace blower motor replaced at Fire Station and the filters were changed. Plowing at multiple sites continues. Planning spring projects with power authority (pavilion window repair, drainage, septic bed vents, potential upper lot paving and traffic flow planning). Mr. Gladding reports that for the water department; John Beattie's cell phone upgraded. Browning Road curb stop rod replacement planned for spring; multiple frozen line incidents thawed and insulated; one frozen meter base replaced.

Report from Highway Superintendent Lindsey Gladding: Hydrants have been cleared twice. New plow driver trained and has caught on quickly. Snow pushed back on Lincoln Drive. Highway Department made mailbox repairs. Plow Truck and equipment maintenance continues. Inventory and organization in the department. Salt sheets delivered to the County. Fallen trees removed. New keypads on Highway doors were installed. Planning spring/fall cleanup dates.

Public Comment: Residents share their concerns on governance, transparency, and financials for the Town. Resident questioned valuation drop of “Mutton Ridge” from \$4,000,000 to \$2,750,000 in eight months and raised concerns about Assessor Robert Ball’s salary, accessibility, and revaluation handling. Board advised sending questions via email. Resident submits letter to the Town Board and requests it to be in the minutes (shown below).

TO: The Town of Louisville Board Members

I am writing this letter to address the issue of the unethical behavior of our current town supervisor, Larry Legault.

Mr. Legault has over reached his authority by “loaning” the Louisville Golf course twenty-five thousand dollars (\$25,000) on two (2) separate occasions and one (1) \$35,000 for a total of ninety-five thousand (\$95,000) without any oversight. Mr. Legault claimed he sent an email to board members regarding each loan. Mr. Legault admitted at the January 2026 board meeting that as chief financial officer he has the power to make those decisions.

At the January 2026 board meeting again while being questioned regarding the alleged unethical loan to the golf course Mr. Legault attempted to dismiss this issue as the loan was repaid. However, when the board members were asked if they had received said email regarding the loan, all responded **NO**.

Furthermore, the recent agreed upon services which in fact is more of an audit but more of a review of how our town budget and spending has been done. This report was based only on one (1) year and was an in-depth review.

This review raises some concerns regarding the management of OUR tax dollars. Is there not a 2-party oversight on our money? Who can authorize the transfer of money? If in fact there is a 2-party authorization then who was the 2nd person who authorized the transfer of these funds?

It appears that the use of the town's money has very little oversight and this in of it self makes it a target to misuse.

This town, my town, deserves a town supervisor that is both truthful and transparent. Mr. Legault has lied about his actions and deflects to others to answer questions that as a supervisor he should know. I no longer can accept Mr. Legault's “no comment” answers.

I am requesting that the board move to vote for the town supervisor to resign effective immediately.

I wish to thank all those that support this and I hope that as elected officials you address the behavior of Mr. Legault.

Thank you.

T. Carr

Public Comment (continued): Resident shares concerns on Mutton Ridge and bids being done verbally and concerns on if the correct procedures had been followed.

Motion				
Seaway Valley Seniors Annual \$1,000.00				
Motioned by: Councilman O’Keefe	Vote			
Second by: Councilman Drake	Aye	Nay	Abstain	Excused
Larry Legault	x			
Ray Drake	x			
Dan O’Keefe	x			
Nancy Charleston	x			
Shawn Thompson	x			
Motion is carried.				

Motion				
Creg’s Systems Quote - Computers, Laptop, & Scanner				
Motioned by:	Vote			
Second by:	Aye	Nay	Abstain	Excused
Larry Legault				
Ray Drake				
Dan O’Keefe				
Nancy Charleston				
Shawn Thompson				
Tabled.				

Councilman Drake reports on the meeting from the County last week at Rapid View in regards to the CR 36 Bridge Rehabilitation (Chase Mills Bridge). Closure end of May through early September; structural work underneath (not full replacement). Visuals from the meeting will be in the lobby at the Town Offices for public to view if they would like. There will be a Public Hearing at the next Town Board meeting for the Amendment to Fire Fighters’ Tax Exemption and Unsafe Buildings Local Law. Clerk Ellsworth and Clerk O’Keefe submitted budget adjustments recommendations to the Town Board (shown below)

Budget Adjustment Recommendations

<p>General A Increase:</p> <table style="width: 100%; border-collapse: collapse;"> <tr> <td style="width: 60%;">13202.01 Auditor CE</td> <td style="width: 10%; text-align: right;">\$</td> <td style="width: 30%; text-align: right;">8,000.00</td> </tr> <tr> <td colspan="2">Total:</td> <td style="text-align: right;">\$ 8,000.00</td> </tr> </table>	13202.01 Auditor CE	\$	8,000.00	Total:		\$ 8,000.00	<p>General A Decrease:</p> <table style="width: 100%; border-collapse: collapse;"> <tr> <td style="width: 60%;">12204.01 Supervisor CE</td> <td style="width: 10%; text-align: right;">\$</td> <td style="width: 30%; text-align: right;">(750.00)</td> </tr> <tr> <td>13302.01 Tax Collector EQ/Asset</td> <td style="text-align: right;">\$</td> <td style="text-align: right;">(500.00)</td> </tr> <tr> <td>13552.01 Assessment EQ/Asset</td> <td style="text-align: right;">\$</td> <td style="text-align: right;">(500.00)</td> </tr> <tr> <td>14102.01 Town Clerk EQ/Asset</td> <td style="text-align: right;">\$</td> <td style="text-align: right;">(500.00)</td> </tr> <tr> <td>14104.01 Town Clerk CE</td> <td style="text-align: right;">\$</td> <td style="text-align: right;">(1,000.00)</td> </tr> <tr> <td>14404.01 Engineer CE</td> <td style="text-align: right;">\$</td> <td style="text-align: right;">(3,000.00)</td> </tr> <tr> <td>40202.01 Vital Stats EQ/Asset</td> <td style="text-align: right;">\$</td> <td style="text-align: right;">(500.00)</td> </tr> <tr> <td>40204.01 Vital Stats CE</td> <td style="text-align: right;">\$</td> <td style="text-align: right;">(250.00)</td> </tr> <tr> <td>50102.01 Hwy. Supt. EQ/Asset</td> <td style="text-align: right;">\$</td> <td style="text-align: right;">(500.00)</td> </tr> <tr> <td>51324.01 Garage CE</td> <td style="text-align: right;">\$</td> <td style="text-align: right;">(500.00)</td> </tr> <tr> <td colspan="2">Total:</td> <td style="text-align: right;">\$ (8,000.00)</td> </tr> </table>	12204.01 Supervisor CE	\$	(750.00)	13302.01 Tax Collector EQ/Asset	\$	(500.00)	13552.01 Assessment EQ/Asset	\$	(500.00)	14102.01 Town Clerk EQ/Asset	\$	(500.00)	14104.01 Town Clerk CE	\$	(1,000.00)	14404.01 Engineer CE	\$	(3,000.00)	40202.01 Vital Stats EQ/Asset	\$	(500.00)	40204.01 Vital Stats CE	\$	(250.00)	50102.01 Hwy. Supt. EQ/Asset	\$	(500.00)	51324.01 Garage CE	\$	(500.00)	Total:		\$ (8,000.00)
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Resolution # 20 - 2026				
Budget Adjustment Recommendations				
Motioned by: Councilwoman Charleston	Vote			
Second by: Councilman Thompson	Aye	Nay	Abstain	Excused
Larry Legault	x			
Ray Drake	x			
Dan O'Keefe	x			
Nancy Charleston	x			
Shawn Thompson	x			
Resolution/Motion is carried.				

Councilwoman Charleston presented a resolution needed for accepting the MVP Grant funds that have been awarded for the outdoor fitness center at Whalen Park (resolution presented is shown below).

[CITY LETTERHEAD]
[CITY NAME]

**RESOLUTION TO ADOPT AND ALLOCATE FUNDS FOR AN OUTDOOR FITNESS COURT® AS PART OF THE
[[Campaign Year]] NATIONAL FITNESS CAMPAIGN**

[RESOLUTION NUMBER]

At a meeting of the [City Council/Township Board] held on [DATE] wherein the following action was taken:

WHEREAS, the [CITY NAME] has submitted a Grant Application to National Fitness Campaign (NFC) for participation in the [[Campaign Year]] initiative to install and activate outdoor Fitness Courts® in over 1000 municipalities and schools across the country, and;

WHEREAS, the [CITY NAME] will accept a \$[GRANT AMOUNT] National Grant from the NFC Grant Committee and Statewide Partners, and endeavors to provide a local funding confirmation in the amount of (Milestone 2 amount) in compliance with the attached Grant Program Requirements to promote and implement a free-to-the-public outdoor Fitness Court®, and;

WHEREAS, the [City Name] understands the scope of this project includes the installation of a concrete pad, as well as the assembly of the Fitness Court, both to be completed by separate vendors external to the National Fitness Campaign. Additional funding requirements for the concrete installation and Fitness Court assembly can be found on the attached Grant Program Requirement document provided by the National Fitness Campaign.

(Optional clause - only if conducting local fundraising)

WHEREAS, the [CITY NAME] will endeavor to secure supplemental funding within 120 days from the NFC notice of award as needed through community sponsors, which will be made available and committed to this program for the purchase of the outdoor Fitness Court®, and;

WHEREAS, the [City Council/Township Board] believes joining the National Fitness Campaign is an important step in building a healthier community, commits to funding/fundraising to participate in NFC's [[Campaign Year]] Campaign, and will earn local and regional recognition as a leader in providing accessible health and wellness infrastructure and programs.

NOW THEREFORE:

BE IT RESOLVED, that the [City Council/Township Board] will collaborate with NFC to join the National Fitness Campaign, implement the outdoor Fitness Court® program, and make fitness free for community residents and visitors.

[Sign, Date]

Resolution # 21 - 2026				
Grant Funding from MVP Health Fitness				
Motioned by: Councilwoman Charleston	Vote			
Second by: Councilman Drake	Aye	Nay	Abstain	Excused
Larry Legault	x			
Ray Drake	x			
Dan O'Keefe	x			
Nancy Charleston	x			
Shawn Thompson	x			
Resolution/Motion is carried.				

Councilwoman Charleston also submits the audit for court that was completed for 2026 by herself and Councilman Thompson and to be filed at the Town Offices.

Motion				
Court Audit for 2026				
Motioned by: Councilman O'Keefe	Vote			
Second by: Councilman Drake	Aye	Nay	Abstain	Excused
Larry Legault	x			
Ray Drake	x			
Dan O'Keefe	x			
Nancy Charleston				
Shawn Thompson				
Motion is carried.				

Councilman O'Keefe reports for the RVRDA Grant funds he is applying for this year is intended for the golf course. Also explains there is a group starting a food truck and they need a inspected prep base; considering golf course restaurant under separate contract with fees; board raised liability and insurance concerns; more info to be gathered.

Councilman Drake reports he plans to conduct generator tests with Highway Superintendent Gladding when weather warms, including fire station automatic function check.

Councilman Thompson reports for neighborhood watch that there was a disturbance in Wilson Hill by a mentally ill individual; person taken for care; no further issues. Councilman Thompson requests authorization for NYS Comptroller's office to review due to inconsistencies in annual financial report and agreed-upon procedures by Bowers. The resolution and Bowers report to be submitted within five business days. Clerk Ellsworth will submit this. Councilman Thompson also explains the expenses on additional Bowers invoices: \$10,000 initial; another \$8,000; total within \$15,000-\$18,000 estimate. Spoofed email **change** was received and changes were made to an employee's direct deposit; Poland referenced; concerns about potential data compromise. IT/security vendor contacted; blocks implemented; firewall checks; recommendation for tighter verification (in-person changes), phishing training, and quarantine of suspicious emails. (NYS Comptroller resolution needed shown on the next page)

RESOLUTION NO. 2026-001

AUTHORIZING THE NEW YORK STATE COMPTROLLER TO CONDUCT A REVIEW OF THE TOWN OF LOUISVILLE'S 2024 FINANCES

WHEREAS, the Town Board of the Town of Louisville is committed to maintaining fiscal transparency and accountability for its residents; and

WHEREAS, the Town Board desires an independent review of the Town's annual financial statements, internal control procedures, and related fiscal practices; and

WHEREAS, the New York State Comptroller possesses the authority and expertise to perform such a review or audit; and

WHEREAS, the attached report from Bowers CPAs documented numerous inconsistencies within the Town's submitted Annual Financial Report;

NOW, THEREFORE, BE IT RESOLVED, that the Town Board of the Town of Louisville hereby authorizes and formally requests the New York State Comptroller to conduct a comprehensive review of the Town's finances for the 2024 calendar year, in light of the findings documented in the attached report from Bowers CPAs; and

BE IT FURTHER RESOLVED, that the Town Supervisor and Town Clerk are authorized to provide the Office of the State Comptroller with all documents, records, and access to personnel necessary to complete this review; and

BE IT FURTHER RESOLVED, that the Town Clerk is directed to file a copy of this resolution with the Office of the New York State Comptroller within five (5) business days of its adoption.

Motion by: **Councilman Thompson**

Seconded by: **Councilman Drake**

Vote:

Ayes: **Councilperson(s) Legault, Drake, O'keefe, Charleston, Thompson**

Nays: **0**

Abstentions: **0**

Date Adopted: February 11, 2026

Resolution # 22 - 2026				
Authorizing NYS Comptroller to conduct review of the Town of Louisville's 2024 finances				
Motioned by: Councilman Thompson	Vote			
Second by: Councilman Drake	Aye	Nay	Abstain	Excused
Larry Legault	x			
Ray Drake	x			
Dan O'Keefe	x			
Nancy Charleston	x			
Shawn Thompson	x			
Resolution/Motion is carried.				
Discussion: Councilman O'Keefe asks for a cost. Councilman Thompson says there is no cost.				

Supervisor Legault reports for the Water Treatment Plant Filter Upgrade and that the new filters are expected by end of month; installation planned for March. Grasse River Drive is still in the attorneys' hands. Supervisor Legault has spoken with Andy Fregoe and he will be appointed to Board of Appeals.

Mr. Legault plans to pay **the invoices from intermunicipal water out of** the capital account; DANC to manage billing; Clerk Ellsworth put copies of invoices on the supervisor’s desk.

Motion				
Appoint Andy Fregoe to Board of Appeals				
Motioned by: Councilman O’Keefe	Vote			
Second by: Councilwoman Charleston	Aye	Nay	Abstain	Excused
Larry Legault	x			
Ray Drake	x			
Dan O’Keefe	x			
Nancy Charleston	x			
Shawn Thompson	x			
Motion is carried.				
Motion				
Water Reserve increase of \$.02 per 1,000 gallons for next billing cycle				
Motioned by: Councilman O’Keefe	Vote			
Second by: Councilman Drake	Aye	Nay	Abstain	Excused
Larry Legault	x			
Ray Drake	x			
Dan O’Keefe	x			
Nancy Charleston	x			
Shawn Thompson	x			
Motion is carried.				
Motion				
Re-Appoint James Kenney Planning Board 6-year term				
Motioned by: Councilman O’Keefe	Vote			
Second by: Councilwoman Charleston	Aye	Nay	Abstain	Excused
Larry Legault	x			
Ray Drake	x			
Dan O’Keefe	x			
Nancy Charleston	x			
Shawn Thompson	x			
Motion is carried.				
Resolution # 23 - 2026				
3-Year County Snow & Ice Removal Agreement				
Motioned by: Councilwoman Charleston	Vote			
Second by: Councilman Thompson	Aye	Nay	Abstain	Excused
Larry Legault	x			
Ray Drake	x			
Dan O’Keefe	x			
Nancy Charleston	x			
Shawn Thompson	x			
Resolution/Motion is carried.				

Report from Town Clerk Amy Ellsworth: Request to void voucher numbers 01-26SW and 02-26G due to prior card payment for AT&T bill in 01-26 Abstract. Providing motions made by the Town Board done in email.

(Email) Motion				
Reverse Interest Charge to Water Account #0962				
Motioned by: Councilman O'Keefe	Vote			
Second by: Councilwoman Charleston	Aye	Nay	Abstain	Excused
Larry Legault		x		
Ray Drake		x		
Dan O'Keefe		x		
Nancy Charleston		x		
Shawn Thompson		x		
Motion is denied.				
(Email) Motion				
Combine Wilson Hill Lots 8.061-1-44, 8.061-1-45, and 8.061-1-46				
Motioned by: Councilman O'Keefe	Vote			
Second by: Councilwoman Charleston	Aye	Nay	Abstain	Excused
Larry Legault	x			
Ray Drake	x			
Dan O'Keefe	x			
Nancy Charleston	x			
Shawn Thompson	x			
Motion is carried.				

Motion				
Audit to pay Claims – Abstract 02-26 as presented				
Motioned by: Councilwoman Charleston	Vote			
Second by: Councilman Drake	Aye	Nay	Abstain	Excused
Larry Legault	x			
Ray Drake	x			
Dan O'Keefe	x			
Nancy Charleston	x			
Shawn Thompson	x			
Motion is carried.				

02/2026 Abstract		
Fund	Voucher #'s	Amount
General A	41-26G - 72-26G	\$ 25,857.80
General B		\$ 557.78
SF		\$ 75,833.00
SL1		\$ 15.70
SL2		\$ 31.40
SL3		\$ 317.29
SL4		\$ 11.06
Total General		\$ 102,624.03
Highway DA	28-26H - 45-26H	\$ 117,510.36
Highway DB		\$ -
Highway Savings Transfer Total		\$ 117,510.36
Water District #1	20-26SW - 31-26SW	\$ 6,537.01
Water District #2		\$ 3,651.45
Water District #3		\$ 2,663.87
Capital	06-26CD - 07-26CD	\$ 8,455.00
Hometown Days		\$ -
Louisville Landing Recreation	09-26GF - 13-26GF	\$ 4,471.03
Total of Abstract		\$ 245,912.75

Town Clerk January 2026 report was reviewed by the Town Board.
Town Clerk January bank reconciliation was reviewed by the Town Board.

Public Comment: Residents question on response timelines to emailed inquiries; board indicated responses up to 48 hours.

Motion				
Adjourn meeting at 7:07pm				
Motioned by: Councilman O'Keefe	Vote			
Second by: Councilwoman Charleston	Aye	Nay	Abstain	Excused
Larry Legault	x			
Ray Drake	x			
Dan O'Keefe	x			
Nancy Charleston	x			
Shawn Thompson	x			
Motion is carried.				

Respectfully Submitted by:

Amy Ellsworth

Town Clerk