

PUBLIC HEARINGS & REGULAR MEETING

TOWN OF LOUISVILLE, NEW YORK

November 12, 2025 6:00 PM

BOARD MEMBERS PRESENT: LARRY LEGAULT, SUPERVISOR
NANCY CHARLESTON, COUNCILWOMAN
RAY DRAKE, COUNCILMAN
SHAWN THOMPSON, COUNCILMAN
BOARD MEMBERS ABSENT: DAN O'KEEFE, COUNCILMAN
OTHERS PRESENT: RITA CURRAN, SLC LEGISLATOR
LOUISVILLE RESIDENTS
NEIGHBORING TOWN RESIDENTS

Supervisor Legault called the public hearings to order at 6:00 pm, followed by the regular meeting.

Pledge of Allegiance

Supervisor Legault explains that the public hearing pertains to the contract with the Louisville Volunteer Fire Department for \$227,500.00 for the year 2026. The Louisville Volunteer Fire Department will reimburse the Town of Louisville \$4,000.00 for building rent for the year 2026. Supervisor Legault offered public comment and any questions from the Town Board.

Resolution #131-2025

Motioned by Councilman Thompson, seconded by Councilwoman Charleston, duly carried to accept the Louisville Volunteer Fire Department contract for \$227,500.00.

Supervisor Legault explains that the next public hearing pertains to the adoption of the 2026 Preliminary Budget as the 2026 Permanent Budget. Supervisor Legault offered public comment and any questions from the Town Board. A resident asked if this includes the higher revenue the town will get with the higher land taxes. Supervisor Legault explained that this is the breakdown of the tax levy, which will be based on the new assessments. The tax levy is the total amount the Town will receive from taxes for 2026. Another resident stated his concerns about increases in various areas of the budget, but understands inflation has played a part.

Resolution #132-2025

Motioned by Councilwoman Charleston, seconded by Councilman Thompson, duly carried to accept the 2026 Preliminary Budget as the 2026 Permanent Budget.

2026 Louisville Town Final Budget

Fund (GENERAL FUND A)

General Ledger Name		2026 Budget
909 - Fund Balance		\$ 115,800.00
1001 - Real Property Tax		\$ 135,500.00
1090 - Real Property Tax Interest & Penalty		\$ 7,000.00
1120 - Sales Tax Distribution by County		\$ 370,000.00
1255 - Town Clerk Fees		\$ 3,000.00
2012 - Recreation Concessions/Ice Rent		\$ 95,000.00
2401 - Interest & Earnings		\$ 20.00
2410 - Rental of Real Property		\$ 4,000.00

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2414 - Rent of Equipment		\$ -
2610 - Fines, Forfeits of Bail		\$ 8,500.00
2665 - Sales of Equipment		\$ -
2701 - Refunds from Prior Years		\$ -
3001 - State Aid Revenue Sharing (AIM)		\$ 25,000.00
2774 - Misc. Revenue		\$ 1,500.00
3005 - State Aid Mortgage Tax		\$ 30,000.00
3089 - NYPA		\$ 232,425.00
4960 - Federal Aid Emergency Work (FEMA)		\$ -
5031 - Interfund Transfer		\$ 49,930.00
	Total Revenues:	\$ 961,875.00
1010.1 - Town Board PS		\$ 23,100.00
1010.4 - Town Board CE		\$ 2,000.00
1110.1 - Justices PS		\$ 50,580.00
1110.2 - Justices EQ/Asset		\$ 500.00
1110.4 - Justices CE		\$ 2,500.00
1220.1 - Supervisor PS		\$ 31,185.00
1220.1 - Supervisor PS - Clerk		\$ 22,365.00
1220.2 - Supervisor EQ/Asset		\$ 1,000.00
1220.4 - Supervisor CE		\$ 10,000.00
1320.2 - Auditor CE		\$ -
1330.1 - Tax Collector PS		\$ 8,530.00
1330.2 - Tax Collector EQ/Asset		\$ 500.00
1330.4 - Tax Collector CE		\$ 3,000.00
1340.1 - Budget PS		\$ 4,000.00
1355.1 - Assessment PS		\$ 31,260.00
1355.2 - Assessment EQ/Asset		\$ 500.00
1355.4 - Assessment CE		\$ 8,000.00
1410.1 - Town Clerk PS		\$ 38,220.00
1410.2 - Town Clerk EQ/Asset		\$ 500.00
1410.4 - Town Clerk CE		\$ 8,000.00
1420.4 - Attorney CE		\$ 5,000.00
1440.4 - Engineer CE		\$ 3,000.00
1620.2 - Buildings EQ/Asset		\$ 5,000.00
1620.4 - Buildings CE		\$ 75,000.00
1910.4 - Unallocated Insurance		\$ 65,000.00
1920.4 - Municipal Association Dues		\$ 2,000.00
3120.4 - Police & Constable CE		\$ 1,600.00

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3510.1 - Dog Control PS		\$ -
3510.4 - Dog Control CE		\$ 8,000.00
4020.1 - Regis. of Vital Stats PS		\$ 3,780.00
4020.2 - Regis. Of Vital Stats EQ/Asset		\$ 500.00
4020.4 - Regis. of Vital Stats CE		\$ 250.00
4540.4 - Ambulance CE		\$ 10,000.00
5010.1 - Supt. of Highway PS		\$ 75,250.00
5010.1 - Supt. of Highway - Clerk PS		\$ 5,360.00
5010.1 - Supt. Of Highway - Deputy PS		\$ 1,735.00
5010.2 - Supt. Of Highway EQ/Asset		\$ 500.00
5010.4 - Supt. of Highway CE		\$ 5,000.00
5132.4 - Garage CE		\$ 500.00
5182.4 - Street Lighting CE		\$ 9,000.00
6410.4 - Publicity CE		\$ 3,000.00
6772.4 - Programs for Aging CE		\$ 3,500.00
7110.1 - Parks PS		\$ 80,000.00
7110.2 - Parks EQ/Asset		\$ 25,000.00
7110.4 - Parks CE		\$ 30,000.00
7140.1 - Playgrounds/Recreation PS		\$ 145,000.00
7140.2 - Playgrounds/Recreation EQ/Asset		\$ 10,000.00
7140.4 - Playgrounds/Recreation CE		\$ 30,000.00
7410.1 - Library PS		\$ -
7510.1 - Historian PS		\$ 1,500.00
7510.4 - Historian CE		\$ 1,500.00
8666.4 - Clearance, Demo		\$ -
9010.8 - State Retirement		\$ 80,500.00
9030.8 - Social Security/Medicare (Town Share)		\$ 35,000.00
9050.8 - Unemployment Insurance		\$ 12,000.00
9055.8 - Disability Insurance		\$ 800.00
9060.8 - Medical Insurance (Town Share)		\$ 45,000.00
9710.6 - Serial Bonds - Principal - Muni RD		\$ 18,050.00
9710.7 - Serial Bond Int Muni RD Loan		\$ 9,610.00
9901.9 - Interfund Transfer		\$ 10,000.00
9950.9 - Transfers to Capt. Projects		\$ 15,000.00
	Total Appropriations:	\$ 1,077,675.00
	Beg. Year Fund Balance:	\$ 115,800.00
	Appropriation:	\$ 1,077,675.00

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	Revenue (including Property Tax):	\$ 961,875.00
	Real Property Tax Amt:	\$ 135,500.00

Fund (GENERAL FUND B (TOWN OUTSIDE VILLAGE))

General Ledger Name		2026 Budget
909 - Fund Balance		
1120 - Sales Tax Distribution by County		\$ 84,600.00
2110 - Zoning Fees		\$ 5,290.00
2130 - Refuse and Garbage/Relevy Charges		\$ -
2401 - Interest & Earnings		\$ 20.00
2650 - Sale of Surplus Scrap & Excess Materials		\$ 2,500.00
2701 - Refunds from Prior Years		\$ -
2774 - Misc. Revenue		\$ -
3089 - NYPA		\$ 38,590.00
3820 - State Aid Youth Program		\$ 2,000.00
	Total Revenues:	\$ 133,000.00
7310.1 - Youth Programs PS		\$ 36,000.00
7310.2 - Youth Programs EQ/Asset		\$ 500.00
7310.4 - Youth Programs CE		\$ 3,500.00
8010.1 - Zoning PS		\$ 52,200.00
8010.2 - Zoning EQ/Asset		\$ 500.00
8010.4 - Zoning CE		\$ 4,000.00
8020.4 - Planning CE - BOA/PB Thank you!		\$ 1,200.00
8160.4 - Refuse/Garbage CE		\$ 18,000.00
9010.8 - State Retirement		\$ 7,600.00
9030.8 - Social Security/Medicare (Town Share)		\$ 6,000.00
9050.8 - Unemployment Insurance		\$ 3,000.00
9055.8 - Disability Insurance		\$ 500.00
	Total Appropriations:	\$ 133,000.00
	Beg. Year Fund Balance:	\$ -
	Appropriation:	\$ 133,000.00

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	Revenue (including Property Tax):	\$ 133,000.00
	Real Property Tax Amt:	\$ -

Fund (HIGHWAY FUND DA)

General Ledger Name		2026 Budget
909 - Fund Balance		\$ 95,230.00
1001 - Real Property Tax		\$ 315,000.00
1120 - Sales Tax		\$ 38,500.00
2401 - Interest & Earnings		\$ 20.00
2414 - Rental of Equipment		\$ 3,000.00
2416 - Rental Equipment- Other Govts		\$ 395,000.00
2650 - Sale of Surplus Scrap & Excess Materials		\$ -
2665 - Sales of Equipment		\$ 10,000.00
2774 - Misc. Revenue		\$ -
3089 - NYPA		\$ 119,200.00
5031 - Interfund Transfer		\$ 10,000.00
5710 - Serial Bond		\$ -
5720 - Statutory Installment Bonds		
	Total Revenues:	\$ 890,720.00
5130.2 - Machinery EQ/Asset		\$ 50,000.00
5130.4 - Machinery CE		\$ 65,000.00
5142.1 - Snow Removal PS		\$ 210,000.00
5142.4 - Snow Removal CE		\$ 250,000.00
9010.8 - State Retirement		\$ 32,000.00
9030.8 - Social Security/Medicare (Town Share)		\$ 15,000.00
9050.8 - Unemployment Insurance		\$ 5,000.00
9060.8 - Medical Insurance (Town Share)		\$ 48,000.00
9710.6 - Serial Bonds - Principal - Muni RD		\$ 29,450.00
9710.6 - Serial Bonds - Principal -WS(2021)		\$ -
9710.6 - Serial Bonds - Principal -WS(2025-47X)		\$ 107,500.00
9710.6 - Serial Bonds - Principal -WS(2025-49X)		\$ 112,000.00
9710.7 - Serial Bond Int - Muni RD Loan		\$ 15,000.00
9710.7 - Serial Bond Int - WS(2021)		\$ -

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9710.7 - Serial Bond Int - WS(2025-47X)		\$ 13,500.00
9710.7 - Serial Bond Int - WS(2025-49X)		\$ 13,500.00
9950.9 - Transfers to Capt. Projects\Retirement		\$ 20,000.00
	Total Appropriations:	\$ 985,950.00
	Beg. Year Fund Balance:	\$ 95,230.00
	Appropriation:	\$ 985,950.00
	Revenue (including Property Tax):	\$ 890,720.00
	Real Property Tax Amt:	\$ 315,000.00

Fund (HIGHWAY FUND DB (TOWN OUTSIDE VILLAGE))

General Ledger Name		2026 Budget
909 - Fund Balance		
1120 - Sales Tax Distribution by County		\$ 280,500.00
2401 - Interest & Earnings		\$ 10.00
2414 - Rental of Equipment		\$ 10,000.00
2416 - Rental Equipment- Other Govts		\$ -
2650 - Sale of Surplus Scrap & Excess Materials		\$ -
3089 - NYPA		
2774 - Misc. Revenue		\$ -
3501 - State Aid/CHIPS		\$ 126,040.00
4960 - Federal Aid Emergency Work (FEMA)		\$ -
5031 - Interfund Transfer		\$ -
	Total Revenues:	\$ 416,550.00
5110.1 - General Repairs PS		\$ 130,000.00
5110.4 - General Repairs CE		\$ 50,000.00
5112.2 - Permanent Improvement EQ/Asset		\$ 165,000.00
9010.8 - State Retirement		\$ 17,500.00
9030.8 - Social Security/Medicare (Town Share)		\$ 9,000.00
9050.8 - Unemployment Insurance		\$ 50.00
9060.8 - Medical Insurance (Town Share)		\$ 45,000.00

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	Total Appropriations:	\$ 416,550.00
	Beg. Year Fund Balance:	\$ -
	Appropriation:	\$ 416,550.00
	Revenue (including Property Tax):	\$ 416,550.00
	Real Property Tax Amt:	\$ -

Fund (FIRE PROTECTION DISTRICT SF)

General Ledger Name		2026 Budget
1001 - Real Property Tax		\$ 205,500.00
3089 - NYPA		\$ 22,000.00
	Total Revenues:	\$ 227,500.00
3410.4 - Fire Protection CE		\$ 227,500.00
	Total Appropriations:	\$ 227,500.00
	Beg. Year Fund Balance:	\$ -
	Appropriation:	\$ 227,500.00
	Revenue (including Property Tax):	\$ 227,500.00
	Real Property Tax Amt:	\$ 205,500.00

Fund (LIGHTING DISTRICT SL1)

General Ledger Name		2026 Budget
1001 - Real Property Tax		\$ 200.00
	Total Revenues:	\$ 200.00
5182.4 - Street Lighting CE		\$ 200.00
	Total Appropriations:	\$ 200.00
	Beg. Year Fund Balance:	\$ -
	Appropriation:	\$ 200.00
	Revenue (including Property Tax):	\$ 200.00
	Real Property Tax Amt:	\$ 200.00

Fund (LIGHTING DISTRICT SL2)

General Ledger Name		2026 Budget
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1001 - Real Property Tax		\$ 400.00
	Total Revenues:	\$ 400.00
5182.4 - Street Lighting CE		\$ 400.00
	Total Appropriations:	\$ 400.00
	Beg. Year Fund Balance:	\$ -
	Appropriation:	\$ 400.00
	Revenue (including Property Tax):	\$ 400.00
	Real Property Tax Amt:	\$ 400.00

Fund (LIGHTING DISTRICT SL3)

General Ledger Name		2026 Budget
1001 - Real Property Tax		\$ 3,500.00
	Total Revenues:	\$ 3,500.00
5182.4 - Street Lighting CE		\$ 3,500.00
	Total Appropriations:	\$ 3,500.00
	Beg. Year Fund Balance:	\$ -
	Appropriation:	\$ 3,500.00
	Revenue (including Property Tax):	\$ 3,500.00
	Real Property Tax Amt:	\$ 3,500.00

Fund (LIGHTING DISTRICT SL4)

General Ledger Name		2026 Budget
1001 - Real Property Tax		\$ 120.00
	Total Revenues:	\$ 120.00
5182.4 - Street Lighting CE		\$ 120.00
	Total Appropriations:	\$ 120.00
	Beg. Year Fund Balance:	\$ -
	Appropriation:	\$ 120.00
	Revenue (including Property Tax):	\$ 120.00
	Real Property Tax Amt:	\$ 120.00

Fund (WATER DISTRICT SW1)

General Ledger Name		2026 Budget
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909 - Fund Balance		\$ 26,050.00
2140 - Metered Water Sales (Debt Repay)		\$ 155,000.00
2142 - Unmetered Water Sales #1		
2144 - Water Services (O&M and RES Charge)		\$ 105,000.00
2401 - Interest & Earnings		
2774 - Misc. Revenue		
	Total Revenues:	\$ 260,000.00
8310.1 - Administration PS		\$ 13,430.00
8310.2 - Administration EQ/Asset		\$ 500.00
8310.4 - Administration CE		\$ 5,500.00
8320.4 - Source Power Pump CE		\$ 5,000.00
8330.2 - Purification EQ/Asset		\$ -
8330.4 - Purification CE		\$ 48,000.00
8340.1 - Transmission/Distribution PS		\$ 11,500.00
8340.2 - Transmission/Distribution EQ/Asset		\$ 5,000.00
8340.4 - Transmission/Distribution CE		\$ 30,000.00
9010.8 - State Retirement		\$ 3,800.00
9030.8 - Social Security/Medicare (Town Share)		\$ 2,000.00
9050.8 - Unemployment Insurance		\$ 1,500.00
9055.8 - Disability Insurance		\$ 50.00
9060.8 - Medical Insurance (Town Share)		\$ 2,500.00
9710.6 - Serial Bonds - Principal		\$ 121,800.00
9901.9 - Interfund Transfer		\$ 20,470.00
9950.9 - Transfers to Reserve		\$ 15,000.00
	Total Appropriations:	\$ 286,050.00
	Beg. Year Fund Balance:	\$ 26,050.00
	Appropriation:	\$ 286,050.00
	Revenue:	\$ 260,000.00

Fund (WATER DISTRICT SW2)

General Ledger Name		2026 Budget
909 - Fund Balance		
2140 - Metered Water Sales (Debt Repay)		\$ 125,000.00

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2142 - Unmetered Water Sales #2		\$ -
2144 - Water Services (O&M and RES Charge)		\$ 76,635.00
2401 - Interest & Earnings		
	Total Revenues:	\$ 201,635.00
8310.1 - Administration PS		\$ 7,500.00
8310.2 - Administration EQ/Asset		\$ -
8310.4 - Administration CE		\$ 2,500.00
8320.4 - Source Power Pump CE		\$ 3,000.00
8330.2 - Purification EQ/Asset		\$ -
8330.4 - Purification CE		\$ 24,000.00
8340.1 - Transmission/Distribution PS		\$ 10,000.00
8340.2 - Transmission/Distribution EQ/Asset		\$ -
8340.4 - Transmission/Distribution CE		\$ 5,000.00
9010.8 - State Retirement		\$ 3,000.00
9030.8 - Social Security/Medicare (Town Share)		\$ 1,500.00
9050.8 - Unemployment Insurance		\$ 800.00
9055.8 - Disability Insurance		\$ 50.00
9060.8 - Medical Insurance (Town Share)		\$ 1,500.00
9710.6 - Serial Bonds - Principal		\$ 132,800.00
9901.9 - Interfund Transfer		\$ 9,985.00
9950.9 - Transfers to Reserve		\$ -
	Total Appropriations:	\$ 201,635.00
	Beg. Year Fund Balance:	\$ -
	Appropriation:	\$ 201,635.00
	Revenue:	\$ 201,635.00

Fund (WATER DISTRICT SW3)

General Ledger Name		2026 Budget
909 - Fund Balance		\$ 31,970.00
2140 - Metered Water Sales (Debt Repay)		\$ 256,000.00
2142 - Unmetered Water Sales #3		\$ -
2144 - Water Services (O&M and RES Charge)		\$ 85,000.00
2401 - Interest & Earnings		\$ 25.00
2774 - Misc. Revenue		\$ -

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5031 - Interfund Transfer		\$ -
	Total Revenues:	\$ 341,025.00
8310.1 - Administration PS		\$ 13,550.00
8310.2 - Administration EQ/Asset		\$ -
8310.4 - Administration CE		\$ 5,500.00
8320.4 - Source Power Pump CE		\$ 5,500.00
8330.2 - Purification EQ/Asset		\$ -
8330.4 - Purification CE		\$ 45,000.00
8340.1 - Transmission/Distribution PS		\$ 10,620.00
8340.2 - Transmission/Distribution EQ/Asset		\$ -
8340.4 - Transmission/Distribution CE		\$ 10,500.00
9010.8 - State Retirement		\$ 3,600.00
9030.8 - Social Security/Medicare (Town Share)		\$ 2,000.00
9050.8 - Unemployment Insurance		\$ 1,500.00
9055.8 - Disability Insurance		\$ 50.00
9060.8 - Medical Insurance (Town Share)		\$ 2,500.00
9710.6 - Serial Bonds - Principal		\$ 238,200.00
9901.0 - Interfund Transfer		\$ 19,475.00
9950.9 - Transfers to Reserve		\$ 15,000.00
	Total Appropriations:	\$ 372,995.00
	Beg. Year Fund Balance:	\$ 31,970.00
	Appropriation:	\$ 372,995.00
	Revenue:	\$ 341,025.00

Fund (LOUISVILLE LANDING RECREATION)

General Ledger Name		2026 Budget
909 - Fund Balance		\$ 32,690.00
1110 - Sales and Use Tax		\$ 9,500.00
2025 - Special Recreation - Golf - Special		\$ 3,000.00
2025 - Special Recreation - Golf - Greens Fees		\$ 185,000.00
2026 - Special Recreation - Golf - Cart Fees		\$ 85,000.00
2027 - Special Recreation - Golf - Membership Fees		\$ 180,000.00
2028 - Special Recreation - Golf - Range Fees		\$ 7,000.00

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2029 - Special Recreation - Golf - Advertising		\$ -
2029 - Special Recreation - Golf - Tournament Sales		\$ -
2401 - Interest & Earnings		\$ 10.00
4960 - Federal Aid Emergency Work (FEMA)		\$ -
	Total Revenues:	\$ 469,510.00
1420.4 - Attorney CE		\$ 200.00
1910.4 - Unallocated Insurance		\$ 22,000.00
1985.0 - Distribution of Sales Tax		\$ 9,500.00
6410.4 - Publicity		\$ 2,500.00
7180.1 - Golf PS		\$ 225,000.00
7180.1 - Golf E/Q		\$ -
7180.4 - Golf - Course - CE		\$ 90,000.00
7180.4 - Golf - Golf Carts - CE		\$ 55,000.00
7180.4 - Golf - Store/Carts - CE		\$ 12,000.00
7180.4 - Golf - Clubhouse - CE		\$ 10,000.00
7180.4 - Golf - Equipment Bldg. - CE		\$ 5,000.00
9010.8 - State Retirement		\$ 24,500.00
9030.8 - Social Security/Medicare (Town Share)		\$ 18,000.00
9050.8 - Unemployment		\$ 8,000.00
9055.8 - Disability Insurance		\$ 500.00
9060.8 - Medical Insurance (Town Share)		\$ 20,000.00
9950.9 - Transfers to Reserve		\$ -
	Total Appropriations:	\$ 502,200.00
	Beg. Year Fund Balance:	\$ 32,690.00
	Appropriation:	\$ 502,200.00
	Revenue:	\$ 469,510.00

Supervisor Legault called the regular meeting to order.

Accept or correct the October 8, 2025, public hearing and regular meeting minutes.

Resolution #133-2025

Motioned by Councilwoman Charleston, seconded by Supervisor Legault, duly carried to accept the October 8, 2025, public hearing and regular meeting minutes.

Accept or correct the October 15, 2025, special meeting minutes.

Resolution #134-2025

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Motioned by Councilman Drake, seconded by Councilwoman Charleston, duly carried to accept the October 15, 2025, special meeting minutes.

Report from Larry Clark, RVRDA: Mr. Clark informed the Board and residents in attendance that the RVRDA has approved a \$500,000.00 loan to the Massena Arts and Theater Association (MATA) for the restoration of the Massena Schine Theater. This is a 3-year low-interest loan. Mr. Clark also noted that the MATA has multiple grants to complete this restoration. Mr. Clark stated the SLC IDA wants to help put Massena back on the map. Lastly, Mr. Clark told business owners in the audience that the RVRDA has additional funds available for loans to local small business owners who are interested in adding at least 1 additional employee.

Report from County Legislator Rita Curran: Ms. Curran mentioned a file that she sent to members of the Town Board with a list of food pantry locations that she asked to have added to the Town's website to help people in need. She also informed the Board that in 2025, the County budgeted to receive \$78.5 million and now expects to receive around \$82 million. Ms. Curran stated the County Legislators are working to finish the County budget and were thinking they would be able to lower taxes, but with changes and proposed changes coming down from the State regarding County-run EMS services and numerous other add-ons like childcare, where the county cost is unclear, but could be \$4 to \$5,000,000. They are now conservatively planning and, at this time, do not have a clear idea of what the county rate will be.

Report from Louisville Landing Recreation Manager Perry French: He was not in attendance but did send a report as follows: Recap & Highlights for the 2025 Season – The season started with a very wet spring that led to a slow start for rounds of golf played through May. During the summer, the region experienced a 75-day drought with little rain and persistent heat affecting the northeast of the state. The drought severely damaged the golf course, leaving fairways and rough areas hard and scorched from minimal rainfall. Our 25-year-old irrigation system survived the high-volume usage required to maintain the green and tee complexes. However, high-volume use caused undue stress on the system, leading to frequent failures of the automated sprinkler heads. Although repairs and replacements were made, a supply of new sprinkler heads is needed—and their replacement cost is higher than the current budget allows. The estimated cost to replace the automated heads is approximately \$10,000.00. The golf course conditions were properly kept all season long despite the extreme weather conditions, and we had a very successful season as rounds of golf were the highest in the five seasons the town has operated the course, along with annual revenues for green fees and cart fees exceeding budget by \$75,668.00. The season finished with some much-needed rainfall in September and October. The Annual Fall Course Improvement tournament netted \$8,000.00 in revenues. The board approved a \$4,000.00 expenditure of these funds to contract MK services for deep tine aerification service of the greens. This will improve the recovery from the extreme weather season and prepare them for a healthy 2026 season. In-house course maintenance was done by staff to aerify the teeing grounds and practice range, and top dressing all the greens and tees. Pre-emerge herbicide was applied to all teeing areas and green surrounds. This, coupled with an overseeding this coming spring, will be done along with some fairways. The grass seed was purchased with funds from the course improvement event. This will improve overall turf conditions throughout the golf course. Additionally, the staff completed the winterization and chemical application to the golf course greens, a blowout of the irrigation system, and cleaned and maintained equipment. The winterization for the pro shop and maintenance building will be completed by the end of November. Finally, NYPA has planned the removal of approximately 180 trees

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this winter. They are expected to start when the ground is frozen. These trees are the last of the Ash trees that have been diseased.

A resident asked if there was a final budget for the year with the revenues and expenses, an itemized rendering of what went on in 2025. Supervisor Legault stated that it is separate in the town budget.

Report from Recreation and Maintenance Supervisor Lindsey Gladding: Mr. Gladding gave the following report:

Arena

- We continue to clean out the strainers going to the compressors. It has slowed down to about once a week.
- Purchased new skirting for hockey nets; Louisville Minor Hockey will reimburse half the cost.
- The power authority had 10 trees delivered to the arena.
- We replaced the six maple trees that didn't come back this spring.
- We traded 1 oak tree with North Raquette Greenery due to not receiving the 6 maple trees that we needed.
- We have provided 23 hours of free Rec Hockey and 19 hours of free Rec Skating.
- We are using a company out of Cornwall for Zamboni blade sharpening; they do a great job.
- We noticed locker room five was vandalized, and someone wrote all over the walls with a puck. After reviewing all the camera footage, we found out who did it. Rather than charging Massena hockey for the damage, we had the kid come back and clean the walls and buy the magic erasers needed to clean up the mess. Massena also gave him a few days off the ice. I think making these kids accountable for their actions goes further than just paying to repair their mistakes.
- We made new skate cards for the 2025–2026 season.
- Installed new shower units in locker rooms five and six.
- Floor mats have been dropped off at the arena for the winter season.

Water

- Installed a new water service on Townline Road.
- Two rod replacements at Town Beach.
- One rod replacement at the church on County Route 39.
- Cleaned up leftover material at the water plant from the filter project.
- Received a call that the #4 high lift pump at the water plant kept tripping. We assumed the contactor was bad, so I called S & L Electric. They discovered the wiring to the contactor was corroded. They cut back the wires and reinstalled them, and it is no longer tripping.

Town Offices

- Retrofit a light fixture to LED in the town offices.
- We added an outside box and GFI receptacle on a pole light across from the town offices.

Parks

- We replaced 2 oak trees that didn't come back this spring, 1 at Whalen Park and 1 at the Intake.
- Whalen Park was shut down on October 29th. The Intake was shut down on November 6th. We used 15 gallons of antifreeze altogether. These two parks have been open since April 24th.
- The docks were pulled by NYPA this year. We floated the dock from Sand Island to the golf course. NYPA then took all of these docks to the Intake for removal.
- The visitor log reports for the Power Authority have been completed.

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- The mowers, trailers, and the boat are in storage for the season.

Golf Course

- The sandwich station has been repaired and will need a new evaporator. We can buy a new one for a few hundred dollars more rather than repair a 20-year-old appliance.

Recreation

- We received a \$2,500 grant from the Youth Bureau for Summer Recreation.

Highway

- With the help of the highway department, we installed 11 Christmas banners on Massena Electric poles.
- I met with Matt Gray to go over safety protocols when climbing the electric poles.
- I have run the plowing routes with Bill.
- We created a step-by-step direction for each route. I have filled in for Bill and checked the roads several times.
- All trucks have been harnessed, except one.
- Driveshaft U joints have been replaced on the loader, along with a valve on the transmission. Five pails of hydraulic fluid were added to the loader.
- Pellet stove one is having issues. Deric and I tore it down, cleaned out the fines, cleaned up the ball valve, but continue to have issues. Merkley Brothers looked at it, and they believe we are sending too many fines through the system.
- The applicant pool for the highway job was minimal. We have two applicants who have worked at the town and have experience. We will interview this upcoming week.

Report from Highway Superintendent Bill Shirley: He was not in attendance at this meeting. Clerk O'Keefe did mention to the board that the CHIPS paperwork has been turned in to the state and that the Town should be receiving those funds in mid-December. She also mentioned that the Annual Recertification of Local Highway Mileage report has been completed and sent as required by NYS DOT.

Report from Linda McQuinn: She is not here tonight, and no report was sent.

Public Comment:

- A concerned citizen asked about the amount of revenue that was made at the golf course this year. He was asked to leave his email, and the Town would get that information to him. Those numbers were not readily available at the meeting.
- Another resident, Ms. Carr, asked about whether the Oliver Rd issues she previously spoke to Mr. Legault about had been taken care of yet. To which Mr. Legault responded that she would need to speak to the Highway Superintendent, as he brought her concerns to Mr. Shirley's attention. Ms. Carr also stated her opinions on a number of other items, like how many times the Highway Department has gone over to help at the Golf course. Mr. Legault responded that this is another concern that she would need to ask the Highway Superintendent, as he would be the person who submits bills from that department for work done for other departments. Ms. Carr stated that she believes the Highway Department has done work for the golf course and not charged them, therefore using taxpayers' dollars for golf expenses. Ms. Carr then asked Supervisor Legault about the town's harassment training for employees, to which he responded that the town provides harassment training, along with sexual harassment and workplace violence

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training, to its employees. Finally, Ms. Carr stated her opinion in regards on Mr. Shirley's resignation news reports that he had an individual who was negative toward him and other staff people, and he went to Mr. Legault for assistance with the matter, and he did nothing. Ms. Carr stated that she feels this is a failure to supervise on Mr. Legault's part, and if he's not willing to do his job that he should resign.

- Ms. Chapman, a resident in the Town, asked about a warrant for an unpaid bill, to which Supervisor Legault stated that it is a legal matter and he could not comment. Ms. Chapman then asked why the NYS Comptroller's Office has the Town of Louisville on the fiscal irresponsibility list; is that because of this unpaid bill? There are 23 towns on this list, and "we are just a little hick town in northern New York," so why are we on it? Supervisor Legault explained that she would need to check with the Comptroller on why Louisville was added to the list of towns susceptible to fiscal stress. Ms. Chapman asked Councilwoman Charleston to see the fiscal year's books. Councilwoman Charleston explained that the Town is currently undergoing an audit, but the report is not yet complete from the CPA firm. Ms. Chapman stated that it is not the information that she is looking for. Ms. Chapman stated that if she is requesting it, do we not have to give it to her? Councilwoman Charleston explained that the clerk who does our books is not here at this meeting, and once she speaks to her, Councilwoman Charleston will get back to Ms. Chapman. Ms. Chapman said that she would call first thing the following morning.
- A resident inquired about the \$5000 stipend taken from Mr. Shirley in the proposed budget, and whether that was even legal, to which Mr. Legault stated that it was a personnel matter and could not be discussed. He continued to ask if this was connected to the discussion earlier this year regarding changing that position from elected to appointed. Councilwoman Charleston explained that these 2 matters were not related. The public hearing held earlier this year was to get feedback from the residents of the town on whether they wanted the Highway Superintendent position to be elected or appointed due to a few inquiries the Town Board had received from individuals.
- Ms. Snyder, a resident from a neighboring town, asked if anything was going to be done about the couple that is causing the issues, in her opinion. Supervisor Legault responded "no comment" since this was a personnel matter. Ms. Snyder continued stating her case and asked if Supervisor Legault was going to get rid of them, elected or not, before they caused more employees to leave. Supervisor Legault stated that one of the people she is referring to is an elected official, and he cannot remove an elected official from office.
- Another resident asked if the Highway Superintendent job has been offered to anyone yet and what terms will be offered, to which the Board answered no, it will be discussed later this evening in executive session.
- Ms. Scott, a resident in the Town, stated there is a large amount of unrest within our community and a lack of trust in this Town Board. She would like to see the community pull back together and not be as divided as it is currently. Then she reminded the Town Board members what their responsibilities and limitations as elected officials with the Town from information that she printed off. She feels that Board members need to own their actions.
- Ms. Pulley, a resident in the Town, referred to Local Law #1-2021 Code of Ethics and asked about the conflicts of interest that she sees, specially referring to number of spouses or family members that both work for the Town along with the listing for sale of Mutton Ridge with Yelle Realty who is the employer of one of the Board Members. She then stated she has received numerous reports from residents regarding the way they were treated when they came into the Town office for services, with one lady leaving in tears. She feels this board has gone downhill substantially in getting things done and doing the right thing. Supervisor Legault responded that this was the first he had heard about any issues with the front office and the public.

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- Josh, another resident, asked about the funds for Louisville Landing and if he was reading a paper he had correctly with appropriations and revenue on it. He stated that he knows golf courses struggle and wants to know what the plan is going forward to make the course turn a profit. He said it is a beautiful course and should be turning a profit. He continued by saying that he has heard a lot of whispers regarding the membership at Cedar View golf course and where they may move their memberships to once Cedar View closes in the next 2 or 3 years. He stated he is a member at Cedar View, and an informal survey completed at the end of the year showed that many of those members will not be coming to Louisville Landing.
- Ms. Pulley asked if there was any response to the ad that was placed for Highway Superintendent, which the applications closed on. November 7th, and do the applicants have to reside in the Town of Louisville. Supervisor Legault and Councilwoman Charleston stated that we have received a few applicants for the Highway Department employee position that was advertised, and they do not have to live in the Town, but the Highway Superintendent and Deputy Highway Superintendent must live in Louisville. Ms. Pulley asked what would happen if the elected Highway Superintendent lived in the Town of Louisville and then moved to another town, to which Mr. Legault responded that he/she would need to resign from the Highway Superintendent position.
- Ms. Snyder asked where it states that the Deputy Highway Superintendent must live in the Town. Councilwoman Charleston stated it is in Town Law. Ms. Snyder asked if she could have a copy of that, and Councilwoman Charleston responded that she would get that to her.
- Ms. Ward asked if the Board received her email regarding improper business practices at the restaurant, Chase's Riverside Dining. Supervisor Legault responded that yes, they have received her email. The Town has a contract with Chase's, and the Town is covered by the contract that we have with them. Councilman O'Keefe and Councilwoman Charleston are the liaisons between the Board and Chase's. Ms. Ward feels this Board is responsible for checking on these complaints. Other residents inquired if the Town Board has taken any action regarding these accusations.
- A resident stated that he submitted a formal complaint in May about the tax assessment. He says he handed it to the Town Board, and wants to know if they just ignore people because he never received a reply or anything. Supervisor Legault responded that the Town will go back to the minutes from May and see what can be found on this.
- Mr. Austin, a resident of Louisville, asked if the streetlight at the boat ramp on the pole that faces the Wilson Hill causeway could be turned toward the ramp to make it safer for people who use this. This boat ramp is dark and is dangerous, especially for the duck hunters. He also asked about the end of his driveway, where the water line sank. Mr. Shirley told him the Town could not pave it, it was down 6". He stated that he paid to have the Town road and this part of his driveway paved, and would like the Town Board to reimburse him for the expense.
- Mr. Hurlbut inquired if there was a residency requirement to work in the Town, to which the Board responded that employees do not have to live in the Town, just elected officials.
- Ms. Salamon asked for clarification on Mr. Shirley's replacement since he was elected to a four-year term only two years ago, and asked if the person who is appointed will complete his term. Supervisor Legault clarified that the person appointed to fill the Highway Superintendent position will need to run for that position in November 2026 for the unexpired term, which in this case will be one year, and then will need to run in 2027 for a full term.

Councilwoman Charleston asked to address the concern about Yelle Realty having the listing for the sale of Mutton Ridge. She explained that Councilman O'Keefe met with various real estate agents,

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and she stayed out of it, to see who had the best proposal, and Yelle Realty received the listing due to their proposal.

Councilman Drake addressed the concerns about the golf course. He explained the course did make more money on the revenue side than was budgeted, and expenses were lower than anticipated. He continued to explain that there is a golf committee that looks at these numbers.

Communications and Petitions: Letter from DANC for their monthly report on running the Water Plant. Letter from St. Lawrence Valley SPCA. Letter from CUSI regarding an increase in fees. Email from Tim and Marabeth Peets in support of Chase's Riverside Dining lease renewal. Letter from St. Lawrence County Real Property Tax Service Agency reminding the Town to send the budget to the County when it is approved; Deputy Clerk O'Keefe to take care of this. Email from C2AE regarding their company being bought out by Atkins Realis. Information on Nuclear Energy Public Forum – Mr. Legault is signed up to attend this forum. Payment of New York State Aid for \$27,405.00 – funds have been received. Certificate of training for Nancy Charleston, who completed 4.5 hours of training toward the NYS Planning Board & Zoning Board of Appeals requirement. Certificate of training for Deric Ellsworth for completion of a workshop on Reducing Liability for Highway & Public Works Departments. NYPA payment received for the new Zamboni of \$262,257.35; this amount was allocated as part of our 10-year review under the Energy Efficiency Program. Received payment for 4th quarter sales tax of \$207,549.19.

Letter of resignation received from William Shirley:

November 3, 2025

Louisville Town Board

I, William P Shirley, do hereby officially resign from my elected position of Superintendent of Highways for the Town of Louisville. My final day of employment will be Friday November 21, 2025 ending at 3:30pm.

I apologize to the townspeople who voted me into this position, for not completing my term. I feel that I have no other option but to leave at this time.

The continuation of the toxic work environment brought on by one employee in the highway department has made this job something I no longer want to do. I do not stand alone with this problem. There have been three other employees in the highway department, besides me, who have had the same issues with this employee, their complaints were also brushed aside, and they had resigned for the same reason.

The Town Supervisor has been made aware of the ongoing issue and chose not to intervene.

I have heard from multiple heads of Town and County Highway Departments in neighboring towns that we have a good working relationship with, and they have advised me of this employee making derogatory comments about myself and the way I perform my duties on multiple occasions.

I have been advised by the employees that have already resigned about this employee making threats of "firing their lazy ass when he is the boss". This was not made in jest.

The constant belittling, intimidating, and making statements about what he is going to do when he's the boss has forced men to make life altering decisions that have affected their career, family and quality of life. These decisions were not made lightly. They had no desire to work under or with this person.

This behavior started immediately after Ken Pike retired, when this employee assumed he was next in line to step into my position. The harassment and back-stabbing intensified greatly after I refused to name him as Deputy

Highway Superintendent because of his inability to deal with stress in personal conflicts with the public, as witnessed by me and other employees on two separate occasions. I was called twice to make peace with the taxpayer while there was a verbal disagreement, and this employee was yelling back in a very unprofessional way. He, himself, admitted to not dealing well with argumentative people without losing his temper.

On one occasion, it was after work hours and had started to snow. This employee believed I had made a mistake in the order in which I called men in for overtime. He was left off the first round of calls and then called in a few hours later, when more plows were needed.

When I did call him, he didn't even say hello, he immediately started yelling and swearing at me on the phone saying that "I F****d up by not calling him in first." The Union was called then also, and I was proven to be correct in the way I called them in for the overtime according to their contract.

On one occasion, this employee told another to "Watch this, Amy has a plan to get Bill in trouble". This was a surprise end of the shift meeting with the Town Clerk, Town Supervisor and myself because of a comment I made about rain when she was talking about a parade and she said it would probably rain, and I stated we needed the rain.

In my opinion, this was yet another attempt at retaliation because he was not recommended for the Deputy position.

I know of two women that have resigned abruptly in the office because of the treatment they received. It had nothing to do with the pay rate.

This employee and wife's personal friendship and social life with Town Board members have made previous employees believe he is empowered to speak and do as he wish.

The final straw that convinced me to resign was a few weeks ago. I noticed in the budget hearing preview, that my salary was being reduced by \$5,000. I called Mr. Legault and left a message for him to call me. When he called me

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back, I enquired about this reduction. He immediately got defensive and was actually yelling loudly at me through the phone, stating I wasn't working hard enough and was supposed to be a working Superintendent. This was a huge over reaction to the question.

I advised Mr. Legault that I did get in a plow truck once when I first started, and this employee in question called the Union on me.

I drove a requested piece of equipment over to the arena to help arena staff and got another call to the Union.

I moved a small branch out of the road on a non-workday and had yet another call to the Union from this employee.

And I did work alongside the others when needed as well as all the planning, ordering items, organizing, scheduling, phone calls, meetings, checking roads daily and paperwork I had to do.

I contacted two other board members who had no idea why my salary was being reduced. Was it a secret to even them?

I later was advised by a Town Board member that the actual reason for the reduction in salary had nothing to do with my work performance but was an attempt to remove my stipend for not being under the town's health insurance program.

In conclusion, if the toxic work environment is never going to be addressed, there **will** be more employees leaving. The high turnover of employees has not gone unnoticed by the taxpayers; neighboring towns board members and county officials, as they have all made comments to me about it. Questions have been asked about this towns ability to keep the roads plowed this winter. Safety issues are being brought up as well.

Every board member is getting a numbered and signed copy of this letter, as well as a few others that are aware of this situation that has been allowed to happen...again.



Resolution #135-2025

Moved by Councilwoman Charleston, seconded by Councilman Drake, and duly carried to accept William Shirley's resignation letter.

Letter of resignation received from Tristen Harvey:

To whom this may concern,

I, Tristen Harvey am writing to notify you of my resignation from the Town of Louisville Highway Department effective November 14 2025.

There has been a continuation of issues since I began working here that have been brought up many times and the town supervisor has been made aware of but has chose NOT to intervene or make an effort to resolve the on going issues here.

The toxic work environment has made it a very stressful and difficult place to work. This toxic environment stems from a crew member. The constant over stepping and belittling comments/threats about what he will do when he is boss. I have brought these issues up to the town supervisor and they were not dealt with and I feel that is due to the friendship between him & other employees/board members.

I genuinely hope that steps will be taken to address the workplace culture for the benefit of the remaining employees. I believe that if this toxic work environment continues there will be a lot more turn around on employees and that it is not a good look for a town to have this much turn around on employees over a short time. I leave hoping positive change can take place in the future.



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Resolution #136-2025

Moved by Councilwoman Charleston, seconded by Councilman Thompson, and duly carried to accept Tristen Harvey's resignation letter.

Old Business:

- Report from Local Government Task Force: They are working on a couple of recreation projects in the Town of Louisville, but have not heard back from Rob since they have been sent to him. Supervisor Legault to follow up with Rob.
- Update on the RVRDA grants: The last one we received is for the Holiday Décor. The banners are up around town. The lights will be installed soon. Other items have been ordered. Once all related invoices are paid, Clerk O'Keefe will submit paperwork for the grant money.
- Neighborhood watch: Councilman Thompson shares that other than the locker room incident that Mr. Gladding reported, there hasn't been too much.
- Update on filter upgrade at Water Treatment Plant: They are waiting for some more pumps to come in to finish this project, but the Town is supplying our own water to our residents and has been for the last few months.
- Grasse River Road: This is still in the hands of both attorneys.
- Outside Auditor: Bowers asked for information at the end of September, which was provided to them. They have not asked for any additional information or sent us a report at this time.
- NYPA Adjoining Landowners funds: Mr. Legault has asked again when the Town should receive these funds for expenses that were submitted.

New Business:

- Christmas/Holiday Luncheon: This will be held on December 18, 2025, at 12pm at Louisville Fire Station #2.
- Transfer of funds for administrative cost: \$19,495.00 from WD#1, \$9,510.00 from WD#2, and \$18,545.00 from WD#3 needs to be transferred to General A to cover the administrative costs per the 2025 budget.

Resolution #123-2025

Motioned by Councilwoman Charleston, seconded by Councilman Drake, duly carried to transfer \$19,495.00 from WD#1, \$9,510.00 from WD#2, and \$18,545.00 from WD#3 to General A for administrative costs per the 2025 budget.

- Approve Town Clerk's 11-25 Abstract:

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11/2025 - Abstract

Fund	Voucher #'s		Amount
General A	337-25G - 364-25G	\$	92,218.17
General B		\$	6,426.27
SF			
SL1		\$	15.70
SL2		\$	31.40
SL3		\$	275.38
SL4		\$	9.51
General Savings Transfer Total		\$	98,976.43
Highway DA	214-25H - 240-25H	\$	404,030.55
Highway DB		\$	19,353.85
Highway Savings Transfer Total		\$	423,384.40
Water District #1	158-25SW - 176-25SW	\$	34,872.57
Water District #2		\$	5,493.45
Water District #3		\$	8,808.71
Capital	52-25CD - 53-25CD	\$	3,283.22
Hometown Days	25-25SB - 27-25SB	\$	539.38
Louisville Landing (U)	184-25GF - 198-25GF	\$	47,021.82
Total of Abstract		\$	622,379.98

Resolution #137-2025

Motioned by Councilwoman Charleston, seconded by Councilman Thompson, duly carried to accept the 11-25 Abstract.

Public Comment:

- Mr. Dow, a resident, asked if the resignation letters would be made public. Supervisor Legault and Councilman Thompson stated they would be included in the minutes.
- Ms. Pulley, another resident, inquired if Town Assessor Mr. Ball lives in the Town of Louisville or in St. Lawrence County; if not, then where does he live? To which the Board responded that the Assessor does not live in the Town or the County. Mr. Ball resides in Jefferson County. Ms. Pulley then asked for the reason for the transfer of the administrative costs from the three water districts and what these cover. Supervisor Legault explained that this covers the cost associated with running those districts out of the main office building, like the building, heat, lights, etc. Ms. Pulley continued by asking the amount of the CHIPS funding and if we have an allocation for these funds, to which Clerk O'Keefe responded that it is approximately \$123,000.00, and it is money from NYS that goes to reimburse the Town for expenses associated with the paving of roads that were completed this past summer. Ms. Pulley said then we spent about \$123,000.00, and that is what we will receive back? Supervisor Legault stated that we actually spent more than that, but all the Town will receive back is \$123,000.00. Councilman Thompson added that the Highway Superintendent wanted to pave Willard Road, and instead of leaving a portion unfinished to stay within the budgeted amount, the Town pays the remaining to finish the road. Lastly, Ms. Pulley stated that, according to the organizational and regular meeting minutes from January 8, 2025, she was appointed to the Grasse River Blue Way Corridor Committee, and she has never heard from them. She wonders if they still exist. Supervisor Legault said that he will need to check and email her to let her know.

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- Ms. Salamon, another resident, asked if the Town has a firefighter's exemption and said the County just approved a firefighter's exemption at their level. The Board responded that yes, the Town of Louisville does have a firefighter's exemption.
- Ms. Carr asked about recreation ideas that were brought up at the last meeting, like a larger pavilion, splash pad, etc., to which Councilwoman Charleston answered that the splash pad probably won't happen due to insurance purposes, and the bigger pavilion would be nice, but we need to work within NYPA's timeline. Ms. Carr continued to say, instead of spending money on things like these, why doesn't the Town Board just spend the money on something that actually benefits just the residents of the Town of Louisville, like setting up an actual food pantry instead of the surplus food that we only get two times a month? Councilwoman Charleston explained that the funds being discussed in terms of recreation area upgrades are NYPA funds and have to be used within the restrictions imposed by the New York Power Authority in the relicensing agreement. Ms. Carr asked if there are no other funds that are available to run a food pantry here, as nobody ever looked into it, and, in her opinion, that is a better thing to do if you can guarantee that it is just for Louisville. Anything that is done at the parks or boat launch, you cannot guarantee it is just used by people from Louisville. Another resident in the audience explained that you can't establish a food pantry just for the residents of Louisville because then you would be denying other people an opportunity to get food. Lastly, Ms. Carr inquired about the Town using a vacant lot that the town owns and having a Community Garden there, and offered to use her equipment to plow the area to create a garden.

Resolution #138-2025

Motioned by Councilwoman Charleston, seconded by Councilman Thomspson, duly carried to enter into executive session to discuss the Highway Superintendent position at 7:47 pm.

Resolution #139-2025

Motioned by Councilwoman Charleston, seconded by Councilman Thomspson, duly carried to exit the executive session to discuss the Highway Superintendent position at 9:07 pm.

No action was taken.

Adjourn

Resolution #140-2025

Motioned by Councilman Thomspson, seconded by Supervisor Legault, duly carried to adjourn the meeting at 9:07pm.

Respectfully Submitted by:

Terri O'Keefe

Deputy Town Clerk