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## Independent Auditor's Report

To the Members of Council, Inhabitants and Ratepayers of the Contributing Municipalities of the Sundridge-Strong Fire Department

#### **Opinion**

We have audited the financial statements of the Sundridge-Strong Fire Department ("the Fire Department"), which comprise the statement of financial position as at December 31, 2022, and the statements of operations and accumulated surplus, change in net debt and cash flows for the year then ended, and notes to the financial statements, including a summary of significant accounting policies.

In our opinion, the accompanying financial statements present fairly, in all material respects, the financial position of the Sundridge-Strong Fire Department as at December 31, 2022, and its results of operations, its changes in its net debt, and its cash flows for the year then ended in accordance with Canadian public sector accounting standards.

#### **Basis for Opinion**

We conducted our audit in accordance with Canadian generally accepted auditing standards. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are independent of the Fire Department in accordance with the ethical requirements that are relevant to our audit of the financial statements in Canada, and we have fulfilled our other ethical responsibilities in accordance with these requirements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

## Responsibilities of Management and Those Charged with Governance for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with Canadian public sector accounting standards, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is responsible for assessing the Fire Department's ability to continue as a going concern, disclosing, as applicable, matters related to a going concern and using the going concern basis of accounting unless management either intends to liquidate the Fire Department or to cease operations, or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the Fire Department's financial reporting process.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian generally accepted auditing standards will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

As part of an audit in accordance with Canadian generally accepted auditing standards, we exercise professional judgment and maintain professional skepticism throughout the audit. We also:

- Identify and assess the risks of material misstatement of the financial statements, whether due to
  fraud or error, design and perform audit procedures responsive to those risks, and obtain audit
  evidence that is sufficient and appropriate to provide a basis for our opinion. The risk of not detecting
  a material misstatement resulting from fraud is higher than for one resulting from error, as fraud
  may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal
  control.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures
  that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the
  effectiveness of the Fire Department's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.
- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Fire Department's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditor's report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditor's report. However, future events or conditions may cause the Fire Department to cease to continue as a going concern.
- Evaluate the overall presentation, structure and content of the financial statements, including the disclosures, and whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation.

We communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

North Bay, Canada September 13, 2023 Chartered Professional Accountants
Licensed Public Accountants

Grant Thornton LLP

## SUNDRIDGE-STRONG FIRE DEPARTMENT STATEMENT OF FINANCIAL POSITION AS AT DECEMBER 31, 2022

	2022	2021
LIABILITIES Employee benefits payable (Note 2)	\$ 4,096 \$	2,400
NET DEBT	(4,096)	(2,400)
NON-FINANCIAL ASSETS  Tangible capital assets - net (Note 3)	1,045,177	1,097,307
ACCUMULATED SURPLUS (Note 4)	\$ 1,041,081 \$	1,094,907

Commitments (Note 6)

APPROVED ON BEHALF OF COUNCIL:

\_\_\_\_\_\_ Mayor

# SUNDRIDGE-STRONG FIRE DEPARTMENT STATEMENTS OF OPERATIONS AND ACCUMULATED SURPLUS FOR THE YEAR ENDED DECEMBER 31, 2022

	Budget 2022 (see Note 5)	Actual 2022	Actual 2021
REVENUE  Municipal contributions - Village of Sundridge Municipal contributions - Township of Strong Municipal contributions - other municipalities Provincial grants Fire calls Other	\$ 182,711 \$ 182,711 16,907 4,756 17,000 900	181,315 \$ 181,315 16,905 4,407 13,593 659	192,500 192,500 16,575 4,166 21,862 1,529
TOTAL REVENUE	404,985	398,194	429,132
EXPENSES Salaries, wages and benefits Materials and supplies Contracted services Rents and financial expenses Amortization	182,500 150,465 33,520 500 80,300	192,668 143,056 35,407 573 80,316	176,664 92,633 29,657 3,354 77,857
TOTAL EXPENSES	447,285	452,020	380,165
ANNUAL SURPLUS (DEFICIT) (Note 4)	(42,300)	(53,826)	48,967
ACCUMULATED SURPLUS, BEGINNING OF YEAR	1,094,907	1,094,907	1,045,940
ACCUMULATED SURPLUS, END OF YEAR	\$ 1,052,607 \$	1,041,081 \$	1,094,907

## SUNDRIDGE-STRONG FIRE DEPARTMENT STATEMENT OF CHANGE IN NET DEBT FOR THE YEAR ENDED DECEMBER 31, 2022

	Budget 2022 (see Note 5)	Actual 2022	Actual 2021
Annual surplus (deficit)	\$ (42,300) \$	(53,826) \$	48,967
Acquisition of tangible capital assets Contributed tangible capital assets Amortization of tangible capital assets	(38,000) - 80,300	(28,186) - 80,316	(126,298) (580) 77,857
Increase in net debt	-	(1,696)	(54)
Net debt, beginning of year	(2,400)	(2,400)	(2,346)
Net debt, end of year	\$ (2,400) \$	(4,096) \$	(2,400)

## SUNDRIDGE-STRONG FIRE DEPARTMENT STATEMENT OF CASH FLOWS

### FOR THE YEAR ENDED DECEMBER 31, 2022

	2022	2021
Operating transactions		
Annual surplus (deficit)	\$ (53,826) \$	48,967
Non-cash charges to operations: Contributed tangible capital assets Amortization Change in employee benefits payable	- 80,316 1,696	(580) 77,857 54
Cash provided by operating transactions	28,186	126,298
Capital transactions Acquisition of tangible capital assets	(28,186)	(126,298)
Cash applied to capital transactions	(28,186)	(126,298)
Net change in cash and cash equivalents	-	-
Cash and cash equivalents, beginning of year	 -	
Cash and cash equivalents, end of year	\$ - \$	-

NOTES TO THE FINANCIAL STATEMENTS Year Ended December 31, 2022

The Sundridge-Strong Fire Department (the "organization") is a joint board of the Corporation of the Village of Sundridge and the Corporation of the Township of Strong, who contribute towards the organization in the following proportions: Sundridge - 50%; Strong - 50%. In addition, the organization provides services to the Township of Joly on a contracted basis.

#### **MANAGEMENT RESPONSIBILITY**

The financial statements of the organization are the responsibility of management and have been prepared in accordance with Canadian generally accepted accounting principles for local governments established by the Public Sector Accounting Board of the Chartered Professional Accountants of Canada. A summary of significant accounting policies is provided in Note 1. The preparation of financial statements necessarily involves the use of estimates based on management's judgment, particularly when transactions affecting the current accounting period cannot be finalized with certainty until future periods.

Management maintains a system of internal controls to provide reasonable assurance that reliable financial information is produced. The internal controls are designed to provide reasonable assurance that assets are safeguarded, transactions are properly authorized and recorded in compliance with legislative and regulatory requirements, and reliable financial information is available on a timely basis for preparation of the financial statements.

#### 1. SIGNIFICANT ACCOUNTING POLICIES

Significant accounting policies adopted by the organization are as follows:

#### Basis of Accounting

#### (i) Accrual basis of accounting

Revenue and expenses are reported on the accrual basis of accounting. Revenue is recognized in the year in which it is earned and measurable. Expenses are recognized as they are incurred and measurable as a result of receipt of goods or services and the creation of a legal obligation to pay.

#### (ii) Non-financial assets

Non-financial assets are not available to discharge existing liabilities but are held for use in the provision of services. They have useful lives extending beyond the current year and are not intended for sale in the ordinary course of operations.

NOTES TO THE FINANCIAL STATEMENTS Year Ended December 31, 2022

#### (a) Tangible capital assets

Tangible capital assets are recorded at cost, which includes all amounts that are directly attributable to acquisition, construction, development or betterment of the asset. Borrowing costs related to the acquisition of tangible capital assets are expensed in the year incurred. The cost, less residual value, of the tangible capital assets are amortized on a straight-line basis over their estimated useful lives as follows:

Land improvements - 20 to 60 years Buildings - 25 to 50 years Machinery and equipment - 10 to 20 years Vehicles - 10 to 30 years

One half of the annual amortization is charged in the year of acquisition and in the year of disposal. Assets under construction are not amortized until the asset is available for productive use.

Tangible capital assets received as donations are recorded at their fair value at the date of receipt.

#### (iii) Reserves and reserve funds

Certain amounts, as approved by the organization, are set aside in reserves and reserve funds for future operating and capital purposes. Balances related to these funds are included in the accumulated surplus of the Statement of Financial Position.

#### (iv) Government transfers

Government transfers are recognized in the financial statements as revenue when the transfer is authorized and any eligibility criteria are met, except to the extent that transfer stipulations give rise to an obligation that meets the definition of a liability. Transfers are recognized as deferred revenue when transfer stipulations give rise to a liability. Transfer revenue is recognized in the Statement of Operations as the stipulation liabilities are settled.

#### (v) Pensions and employee benefits

The organization accounts for its participation in the Ontario Municipal Employee Retirement System (OMERS), a multi-employer public sector pension fund, as a defined contribution plan. Obligations for sick leave under employee benefits payable are accrued as the employees render the services necessary to earn the benefits.

#### (vi) <u>Use of estimates</u>

The preparation of financial statements in conformity with Canadian public sector accounting standards requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue and expenses during the period. These estimates and assumptions are based on management's historical experience, best knowledge of current events and actions that the organization may undertake in the future. Significant accounting estimates include estimated useful lives of tangible capital assets and employee benefits payable. Actual results could differ from these estimates.

#### 2. <u>EMPLOYEE BENEFITS PAYABLE</u>

Under the sick leave benefits plan, sick leave can accumulate at a rate of 12 days per year to a maximum of 125 days. There is no vesting of sick days. The sick leave liability estimates the use of accumulated sick leave prior to retirement, and assumes that both the appropriate discount rate and future salary and wage levels will increase by 2% per annum. The liability for these accumulated days amounted to \$4,096 (2021 \$2,400) at the end of the year.

NOTES TO THE FINANCIAL STATEMENTS Year Ended December 31, 2022

#### 3. TANGIBLE CAPITAL ASSETS

The tangible capital assets of the organization by major asset class are outlined below.

2022					•
	d and Land provements	Buildings	Machinery and Equipment	Vehicles	TOTAL
COST Balance, beginning of year	\$ 158,691 \$	370,734	\$ 206,342 \$	1,028,791 \$	1,764,558
Additions and betterments	15,777	-	12,409	-	28,186
BALANCE, END OF YEAR	174,468	370,734	218,751	1,028,791	1,792,744
ACCUMULATED AMORTIZATION Balance, beginning of year	6,375	150,699	95,093	415,084	667,251
Annual amortization	2,822	7,928	18,135	51,431	80,316
BALANCE, END OF YEAR	9,197	158,627	113,228	466,515	747,567
TANGIBLE CAPITAL ASSETS-NET	\$ 165,271 \$	212,107	\$ 105,523 \$	562,276 \$	1,045,177

2021						
		d and Land provements	Buildings	Machinery and Equipment	Vehicles	TOTAL
COST Balance, beginning of year	\$	48,274 \$	370,734	\$ 189,881	\$ 1,028,791 \$	1,637,680
Additions and betterments	,	109,837	-	16,461	-	126,298
Contributed capital assets		580	-	-	-	580
BALANCE, END OF YEAR		158,691	370,734	206,342	1,028,791	1,764,558
ACCUMULATED AMORTIZATION		4.045	142,772	79 024	262 652	E90 204
Balance, beginning of year  Annual amortization		4,945 1,430	7,927	78,024 17,069	363,653 51,431	589,394 77,857
BALANCE, END OF YEAR		6,375	150,699	95,093	415,084	667,251
TANGIBLE CAPITAL ASSETS-NET	\$	152,316 \$	220,035	\$ 111,249	\$ 613,707 \$	1,097,307

NOTES TO THE FINANCIAL STATEMENTS Year Ended December 31, 2022

#### 4. ACCUMULATED SURPLUS

The 2022 continuity of accumulated surplus reported on the Statement of Financial Position is as follows:

	Balance Beginning of Year	Annua Deficit	Balance End of Year
Tangible capital assets Amounts to be recovered -	\$ 1,097,307 \$	(52,130) \$	1,045,177
Employee benefits	(2,400)	(1,696)	(4,096)
	\$ 1,094,907 \$	(53,826) \$	1,041,081

#### 5. <u>BUDGET FIGURES</u>

The budget adopted for the current year was prepared on a modified accrual basis, and has been restated to conform with the accounting and reporting standards applicable to the actual results. A reconciliation of the adopted and reported budgets is presented below.

	Budget
ADOPTED BUDGET:	
Change in general operating surplus	\$ -
ADJUSTMENTS:	
Acquisition of tangible capital assets Amortization of tangible capital assets	38,000 (80,300)
ANNUAL DEFICIT	\$ (42,300)

#### 6. COMMITMENTS

In 2022 the organization renewed its agreement to provide fire protection services to the Township of Joly for the period 2023 to 2025 at an initial fixed annual cost of \$17,498 plus fire call-out fees, increasing by 3.5% annually.

NOTES TO THE FINANCIAL STATEMENTS Year Ended December 31, 2022

#### 7. RELATED PARTY TRANSACTIONS

The related party transactions below are in the normal course of operations and are measured at their exchange amount, which is the amount of consideration established and agreed to by the related parties.

The following table summarizes the organization's related party transactions with its contributing municipalities during the year:

		2022	2021
Municipal contributions Township of Strong	¢	181,315	\$ 192,500
Village of Sundridge	\$	181,315	\$ 192,500 192,500
Expenses			
Village of Sundridge			
Administration		3,000	3,000
Secretary fee		300	300
Janitorial services		8,172	9,751
Snow removal		2,015	- '

#### 8. SEGMENT DISCLOSURE AND EXPENSES BY OBJECT

Since the organization's operations are not considered diverse and operations are managed as one department, no segment disclosure has been provided. In addition, supplementary expenses by object information has been omitted as it would not provide additional meaningful information not readily determinable from the Statement of Operations.

#### 9. PENSION AGREEMENTS

The organization makes contributions to the Ontario Municipal Employee Retirement Fund (OMERS), which is a multi-employer plan, on behalf of certain members of its staff. The plan is a defined benefit plan which specifies the amount of the retirement benefit to be received by the employees based on the length of service and rates of pay. Each year an independent actuary determines the funding status of OMERS Primary Pension Plan (the Plan) by comparing the actuarial value of invested assets to the estimated present value of all pension benefits that members have earned to date. The most recent actuarial valuation of the Plan was conducted at December 31, 2022. The results of this valuation disclosed total actuarial liabilities of \$130,306 million with respect to benefits accrued for service with actuarial assets at that date of \$123,628 million indicating an actuarial deficit of \$6,678 million. Because OMERS is a multi-employer plan, any Plan surpluses or deficits are a joint responsibility of Ontario municipal organizations and their employees. As a result, the organization does not recognize any share of the Plan surplus or deficit.

The amount contributed to OMERS for 2022 was \$9,639 (2021 \$7,840) for current service and is included as an expense on the Statement of Operations.